

Social Impact Partnership to Pay for Success Act (SIPRA)

Independent Evaluator (IE) Biannual Evaluation Progress Report

Grantee Name: Oklahoma Office of Management and Enterprise Services (OMES)

Reporting Period: 2/1/24 – 7/31/2024

Independent Evaluator Name: WestEd (Lead: Trevor Fronius)

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Not later than two years after a project has been approved and biannually thereafter, the independent evaluator must submit a written report to the head of the relevant federal agency and the Interagency Council summarizing the progress that has been made in achieving each outcome specified in the award agreement. Data in evaluation progress reports and final reports will be made available to all federal agencies represented on the Interagency Council, and data content requirements will be specified in the agreement between the grantee and the head of the relevant federal agency.

1. *Provide an overview of the project including:*
 - a. *unique factors that contributed to achieving or failing to achieve the outcome in the context of the intervention, including but not limited to any major change in policy or law that may have affected the project intervention and whether or not the project was implemented with fidelity (e.g., randomization of treatment and control groups),*
 - b. *challenges faced in attempting to achieve the outcome, and 3) improved future delivery of this or similar intervention.*

The State of Oklahoma is partnering with Family & Children’s Services, the George Kaiser Family Foundation, and WestEd to reduce recidivism, increase employment, and support family reunification for women in Oklahoma. Oklahoma’s WIR provides an outpatient program as an alternative for women with substance use disorders facing incarceration in the state. The project objectives are to improve access to stable employment and wages, and reduce foster care involvement and contact with child protection services by having program participants avoid incarceration. With a focus on improving the lives of at-risk women and their children, WIR also seeks to break the cycle of intergenerational incarceration by strengthening and reuniting WIR mothers and their children. Services are provided through an 18-month, intensive outpatient three-phase program model using best practices as well as evidence-based curricula and treatment models.

The evaluation design is a quasi-experimental design that utilizes a matched comparison sample of women from Oklahoma County who are incarcerated for similar offenses. The external evaluation will assess the outcomes related to any federal payment at 18 months and 30 months post enrollment across two cohorts of participants. The initial outcome payment period is in April 2026.

The evaluation lead received approval for its data security plan and is awaiting final approval of a full IRB panel review. Once fully approved, the evaluation lead will continue data sharing agreement discussions with its state agency partners.

In addition, the WestEd and WIR teams met bi-weekly to regularly discuss ongoing evaluation needs and potential programmatic changes that could impact the evaluation. The focus over the last few months has been to develop a high-level logic model to support the evaluation and programmatic decision making. The current draft is included as an appendix. In addition, the teams began to plan process evaluation activities for fall 2024 that will inform and respond to multiple implementation research questions proposed for this project.

To date, there have been no known law or policy changes that would impact this project. Similarly, there are no other issues related to achieving outcomes or otherwise disrupting the delivery of services and external evaluation.

- 2. Has the evaluation study encountered any challenges, such as those identified in the evaluation design plan's theory of change? If so, how has the evaluation team and/or grantee addressed these challenges?*

There have been no major challenges encountered that would compromise the design plan or theory of change. As previously noted, the biggest hurdle to date was that enrollment numbers were lower than anticipated in Year 1 due largely to post-pandemic effects on the justice system. Cohort 1 enrollment was extended to July 2024 to accommodate the reality of the participant flow. By July 2024, the Cohort 1 enrollment figures were just shy (86%) of the planned 250 participants. We do not anticipate these adjusted enrollment numbers to substantively impact the power estimates for the evaluation.

- 3. Has there been any alterations to the study's research questions or planned design on account of these challenges? If so, what changes were made?*

There have been no alterations to the research questions or planned design. The evaluation team has determined that they will truncate the first outcome valuation period from six months to three months to keep the overall evaluation timeline on track; this is manageable and keeps the project aligned with the approved design and timeline.

- 4. Assess the degree to which the project was delivered as intended, including a discussion of how closely the projects theory and intended procedures aligned with actual project implementation.*

The project has been delivered as intended to date and aligns precisely with the theory and implementation practices outlined in the approved proposal and design plan.

- 5. Have any of the intervention model's key components changed? If so, how? For example, describe any changes in the following areas, 1) staffing, 2) recruitment/identification and maintenance of training providers and other key partners, 3) recruitment/identification, screening, and enrollment of participants, recruitments/identification, screening, selection of investors, and 4) intervention features and strategies across participating providers.*

There have been no changes to the key components of Women in Recovery's intervention model and the core implementation team remain intact.

6. *Include an assessment of the value to the federal government as discussed and defined in Section 4.f.ii, Outcome: Outcomes Valuation. If outcomes were not evaluated during this reporting period, enter N/A.*

NA

7. *Are there additional topics or information not discussed above that the independent evaluator would like to highlight regarding this project and/or other areas?*

The evaluation lead plans to attend the Treasury site visit in early October 2024. The evaluation lead will be available to support the site visit should any evaluation related questions arise, and also take advantage of being onsite to engage in process evaluation activities with program staff and/or participants.

Appendix A. WIR High-level Programmatic Logic Model

Women In Recovery

Referral Process:

Input	Activity	Output	Outcome
<ul style="list-style-type: none"> • Attorneys, judges, supervisory entities, and program partners as referral sources • Criminal justice team comprised of court director, staff supervisor, and advocates • WRNA training 	<ul style="list-style-type: none"> • Process referrals • Background checks, reading police reports • Attendance at court hearings • Documentation in database and EHR • Assessment conducted in jail, in office • Admission panel • Communication with defense attorney on admission status • Advocating in courts for program admission 	<ul style="list-style-type: none"> • Number of referrals received and processed • Number of applicants screened • Number of assessments completed • Number of admissions staffed 	<ul style="list-style-type: none"> • Admitted into Women in Recovery Program



Inputs	Program Components and Activities	Program Outputs	Short-term Outcomes	Middle-term Outcomes	Long-term Outcomes
<p>WIR referral process/criteria</p> <p>Funding</p> <p>Community/system partners</p> <p>Staff/coordinators</p> <p>Educators</p> <p>Peer supports</p> <p>Building and Infrastructure (e.g., vehicles, housing)</p> <p>Staff Training</p>	<p>Administrative support</p> <ul style="list-style-type: none"> Secure funding Staff supervision Provide transportation <p>Justice/Court Services</p> <ul style="list-style-type: none"> Advocacy Client court system support: court navigation, court reviews, coordinating sanctions, violations support, legal services, home visit compliance, community services coordination <p>Trauma informed gender responsive care</p> <ul style="list-style-type: none"> Treatment services Care coordination Progress monitoring Wellness care <p>Peer Recovery Services</p> <ul style="list-style-type: none"> Recovery support/coordination Relapse prevention support <p>Parenting/Family Support</p> <ul style="list-style-type: none"> Education/observations/visitation Home safety checks Court advocacy/support <p>Housing Services</p> <ul style="list-style-type: none"> Supportive housing Education/training Housing checks <p>Education Services</p> <ul style="list-style-type: none"> Funding assistance Education and vocational training Testing <p>Employment Services</p> <ul style="list-style-type: none"> Employment readiness Supervised job search Job retention support <p>Community Engagement</p> <ul style="list-style-type: none"> Coordinating volunteer opportunities: <ul style="list-style-type: none"> For WIR For community Grad Community Mentoring 	<p>Attendance and # of events related to:</p> <ul style="list-style-type: none"> Parenting House checks Employment training, readiness, GEDs Enrollment in SNAP E&T Community mentor training Grad Community Mentoring Events <p>Second generation (child) coordinated care:</p> <ul style="list-style-type: none"> # of children enrolled in early childhood care/school <p>Health care access</p> <ul style="list-style-type: none"> # of clients <ul style="list-style-type: none"> Enrolled in Medicaid Connected to PCP/Medical/Dental/Vision services <p>Treatment/recovery participation/completion</p> <ul style="list-style-type: none"> # of clients <ul style="list-style-type: none"> Accessing complex trauma informed services Individual and group therapy Individual and group case management Completing treatment services Attending AA/NA <p>Court Requirements</p> <ul style="list-style-type: none"> # of participants completing: <ul style="list-style-type: none"> Court reviews, drug tests, community service, home visits Reduced # of women sentenced to DOC <p># of volunteer hours of WIR participants and community members</p>	<p>Increased skills/knowledge/training</p> <ul style="list-style-type: none"> Parenting Household management Employment training and readiness GED testing Community mentor training Skill building for self-sufficiency <p>Positive health outcomes:</p> <ul style="list-style-type: none"> Showing reduced mental health symptoms (PTSD, depressions, SUD, etc.) Showing reduced medical symptoms Reduction in positive drug tests Reaching recovery milestones Decrease in ER visits <p>Reduction in criminogenic behavior</p> <p>Increased community engagement</p>	<p>Increase contact with children</p> <p>Increase housing safety/stability</p> <p>Secured employment /job retention</p> <p>Increase engagement with primary care/wellness providers (annual check-up, dentist visits, etc.)</p> <p>Apply coping skills for ongoing recovery</p> <p>Increased social connection</p> <p>Decreased involvement with court system</p>	<p>Improved health: Mental health, wellbeing, physical health, social determinants of health, recovery</p> <p>Family reunification</p> <p>Independent housing secured</p> <p>Job security and increased financial stability</p> <p>Established community reintegration</p> <p>Minimize criminal justice contact</p> <p style="text-align: center;">↓</p> <p>System Level Outcomes</p> <ul style="list-style-type: none"> System level cost savings Increase tax earnings from employment Reduced incarceration