

# OFFICE OF THE PRESIDENT OFFICE OF MANAGEMENT AND BUDGET WASHINGTON, D.C. 20503

March 2, 2022

The Honorable Nancy Pelosi Speaker of the House of Representatives Washington, DC 20515

Dear Madam Speaker:

I am writing to provide you with the President's request for fiscal year (FY) 2022 supplemental funding for critical assistance to Ukraine and for near-term prevention and response activities to address SARS-CoV-2, its future variants, and the COVID-19 disease.

We appreciate the Congress' continued support for Ukraine funding, which has allowed the U.S. to provide over \$1.4 billion in assistance to Ukraine since 2021. This request identifies an immediate need for \$10.0 billion in additional humanitarian, security, and economic assistance for Ukraine and Central European partners due to Russia's unjustified and unprovoked invasion. It also outlines a number of authorities needed to provide maximum flexibility in supporting Ukraine, our European allies and partners, and other emergent global needs.

Likewise, we appreciate the Congress' support for the COVID-19 response to date. The Administration has used these resources to get over 215 million Americans fully vaccinated, provide resources to schools and businesses so they can stay open, obtain effective treatments and provide them to people who need them, and commit to donating 1.2 billion vaccines to the rest of the world. These resources also supported our forceful response to the surge in infections and hospitalizations caused by the Omicron variant, as well as the earlier surge resulting from the Delta variant. But those demands have largely exhausted existing funds.

This request identifies \$22.5 billion in immediate needs to avoid disruption to ongoing COVID response efforts over the next few months. These resources are needed promptly to immediately secure supply of highly effective oral antiviral treatments; to purchase monoclonal antibodies and pre-exposure prophylaxis; to continue operating critical testing initiatives and funding testing, treatments, and vaccines for the uninsured; to initiate work on a next-generation vaccine that protects against future variants; to accelerate global vaccination efforts and provide urgent humanitarian relief abroad; and for other purposes.

I urge the Congress to address these critical and urgent needs as part of a comprehensive government funding bill ahead of the March 11<sup>th</sup> funding deadline. The amounts included in this request are requested to be designated by the Congress as being for an emergency requirement pursuant to section 4001(a)(1) and section 4001(b) of S. Con. Res. 14 (117th Congress), the concurrent resolution on the budget for FY 2022.

Given the rapidly evolving situation in Ukraine, I anticipate that additional needs may arise over time. This funding request is based on the Administration's best information on resource requirements at this time, and we will remain in touch with the Congress in the coming weeks and months as we assess resource requirements beyond these immediate needs.

Likewise, I anticipate that additional funding will be needed to support the COVID-19 response. Earlier this week, the Administration released a National COVID-19 Preparedness Plan, created to help America move forward safely and get us back to our more normal routines. While this funding request would allow us to initiate the actions outlined in the strategy, we will provide additional information about anticipated resource needs in the weeks ahead.

Across these areas, this funding request assumes that the Congress would also act promptly to provide agencies with full-year appropriations. The absence of full-year appropriations would continue to constrain Department of Defense (DOD) resources, readiness, and operations around the globe. The impact on readiness and operations would constrain priority efforts in Europe and also leave the U.S. more vulnerable to other potential adversaries exploiting the global situation. Absent full-year appropriations, the Department of State and the United States Agency for International Development (USAID) also would not have the full range and scope of resources necessary to respond quickly and efficiently to the emerging and evolving needs in Ukraine and across the region. And the success of the Administration's COVID-19 response depends on sufficient resources for core capacity at the Centers for Disease Control and Prevention (CDC), the Food and Drug Administration (FDA), and other public health agencies.

Attachments to this letter outline the major categories of funding and provide the appropriations language necessary to carry out these activities.

I urge the Congress to act expeditiously in considering this important request. I and my staff stand ready to work with you to address these urgent funding needs, as well as on other emergency funding needs, such as additional resources to continue recovery efforts from past natural disasters.

Sincerely,

Shalanda D. Young Acting Director

Shalanda D. Yang

#### Identical Letters Sent to:

The Honorable Kamala D. Harris

The Honorable Patrick J. Leahy

The Honorable Richard Shelby
The Honorable Charles E. Schumer

The Honorable Rosa L. DeLauro

The Honorable Kay Granger The Honorable Nancy Pelosi

#### **ATTACHMENT: DETAILED FUNDING REQUEST**

#### ASSISTANCE TO UKRAINE

#### **Department of Defense (DOD) – \$4.8 billion**

The request includes funding for DOD to support U.S. troop deployments to neighboring countries in support of broader NATO efforts, as well as to provide additional military equipment to Ukraine. The request includes funding for the following national defense priorities:

<u>U.S. Military Direct Support in the Region (\$1.8 billion)</u>. This funding covers the deployment of U.S. military units to support the U.S. European Command and NATO Response Forces including costs for transportation of personnel and equipment, temporary duty, special pay, flying hours, airlift, weapons system sustainment, medical support, and other unit support costs.

<u>Cybersecurity, Intelligence, and Other Defense Support (\$1.25 billion)</u>. This funding supports operational surges across multiple national defense components, including accelerated cyber capabilities, weapons systems upgrades, increased intelligence support, and classified programs. Details available at a higher classification.

<u>Replenishment of DOD Stocks Provided to Ukraine (\$1.750 billion)</u>. This funding is to replenish DOD stocks already provided and expected to be provided to the Government of Ukraine under Presidential Drawdown authority, which comprises:

- \$200 million to replenish previously notified military drawdown of DOD stocks for Ukraine:
- \$350 million for recently approved authority to drawdown this additional amount in DOD
  defense articles and services, and military education and training, to provide immediate
  military assistance to Ukraine; and
- \$1.2 billion for the additional Presidential Drawdown authority under Foreign Assistance Act Section 506(a)(1) included in this supplemental request.

# <u>Department of State (State) and United States Agency for International Development (USAID) – \$5.0 billion</u>

This request includes a total of \$5.0 billion for State and USAID to bolster U.S. security and economic assistance to Ukraine as well as regional allies and partners (e.g. Poland, Lithuania, the Baltics, and Eastern flank countries). Funding would also support lifesaving humanitarian assistance, including emergency food assistance, and additional support for vulnerable populations and communities. The request includes the following:

<u>Humanitarian Assistance (\$2.75 billion)</u>. This funding would provide lifesaving humanitarian assistance, including the provision of emergency food assistance, and additional support for internally displaced as well as vulnerable populations and communities inside Ukraine and for anticipated refugee outflows in the region. Broad transfer authority between accounts is also needed to reflect the fluidity of the situation on the ground. The United Nations (UN) issued emergency appeals for Ukraine in the amount of nearly \$1.7 billion for the next

three months. This level includes funding to assist six million people in Ukraine and four million refugees. The UN projects that over the course of the conflict, 18 million people, almost half of Ukraine's population, will require humanitarian assistance. This request includes anticipated contributions to the UN emergency appeals for Ukraine, including to UNHCR and WFP, among others, and to ICRC as well as funding for additional likely requirements beyond the next three months.

Of this funding, \$2.0 billion is estimated to be for International Disaster Assistance (IDA) and \$750 million for Migration and Refugee Assistance (MRA).

<u>Military Assistance (\$500 million)</u>. This funding would provide additional support for Ukraine, and countries affected by the situation in Ukraine, including NATO Eastern flank countries, and other partners in the region, through the Foreign Military Financing (FMF) program, to build their capacity and deter Russian aggression. Additional FMF would allow the U.S. Government to support Ukraine's and other Eastern European countries' top security requirements.

Economic Assistance (\$1.75 billion). These resources would provide maximum flexibility to respond to the most critical needs in Ukraine to support continuity of government and the resilience of the Ukrainian people, as well as emergent needs in the region resulting from the war in Ukraine. Continuity of government efforts could include macro-economic support – the Sovereign Loan Guarantee already announced, or direct financial support to enable ongoing provision of government salaries and services – cyber-security, and assistance with energy and electricity supplies. Resilience efforts could include assistance for countries to counter disinformation/propaganda narratives, provide support for their public messaging and engagement, support activists, journalists, and independent media, and promote accountability for Russian human rights violations. Resources could also be used to help countries respond to increased Russian malign activity and to ease the strain on local communities in neighboring countries, which are hosting Ukrainian refugees. Within this total, up to \$100 million may be transferred and merged to the Office of Transition Initiatives (OTI), to provide rapid, flexible contingency response to critical and evolving needs. These resources would support crisis response, maintain/reestablish GOU functionality, counter disinformation, and build resilience. In addition, within this amount, up to \$100 million may also be transferred and merged with funds made available under the headings "International Narcotic Control and Law Enforcement" and "Nonproliferation, Anti-terrorism, Demining, and Related Programs. Additional resources within this total may be transferred for the Department of State and USAID operational costs to support relocation of embassy staff, deploying consular affairs border support teams, strengthening our diplomatic engagement and public diplomacy, and temporary operations in neighboring countries, as well as evacuations of American Citizens and other 'at risk' persons from Ukraine or other countries affected by the situation in Ukraine.

Given the fluidity of the situation, we are requesting the flexibility to utilize all of the U.S. Government 's tools to respond to this situation by requesting transfers between accounts for the purposes of helping the Ukrainian people and countering Russian aggression.

Additional Authorities. In addition to the funding request described above, State requires a number of authorities changes in order to allow for maximum flexibility in supporting Ukraine, our European allies and partners, and other emergent global needs. The request includes: \$1.2 billion in additional military drawdown authority under the Foreign Assistance Act (FAA) Section 506(a)(1); a \$250 million increase in notwithstanding authority under the FAA Section 614; a waiver of the 30-day notification requirement and monetary limit to provide excess defense articles (EDA); and authority to reprogram FY 2022 and prior year funds for Ukraine regardless of appropriation earmarks and directives.

#### **Department of Commerce – \$21 million**

Bolstering Export Controls for Dual Use Technology (\$21 million). This funding would provide the Bureau of Industry and Security resources for increased enforcement efforts; analysis of chokepoints for (a) Russian economic/trade vulnerabilities and (b) any remaining U.S. supply vulnerabilities; technological infrastructure and information sharing platforms with allies and partners; increased cooperation with allies' and partner countries' export control authorities, including through possible use of embedded personnel; analysis and the development of responses to chokepoints in the U.S. supply chain that could be used against U.S. interests; and analysis and the development of responses to Russia's and China's technological development and dependence on U.S. technologies.

#### **Department of Energy – \$30 million**

This request includes a total of \$30 million for the Department of Energy to provide technical assistance for electric grid integration. The Administration looks forward to working with the Congress to develop and advance additional options to increase energy security.

Assistance for Ukraine Electric Grid Integration (\$30 million). This funding would support integrating Ukraine's electrical grid with the European Network of Transmission System Operators for Electricity (ENTSO-E), now that the Ukrainian grid is operating in isolation. Integration will help bolster the stability of Ukraine's electricity supply. DOE will leverage the expertise in the National Laboratory system to aid in modeling and analytics, cybersecurity, synchronization, and other assistance ahead of a Ukraine – ENTSO-E interconnection.

#### **Department of Justice – \$59 million**

Support for the Task Force KleptoCapture (\$59 million) and the Multinational Task

Force. This funding would support the recently announced Task Force KleptoCapture and the multinational task force announced by the President and leaders of the European Commission, France, Germany, Italy, the United Kingdom, and Canada, to enforce the sweeping sanctions, export restrictions, and other economic countermeasures that the U.S. and its allies have imposed on Russia. Specifically, this funding is comprised of:

• \$40.2 million to support cyber, counterintelligence, and cryptocurrency tools for the Federal Bureau of Investigation.

- \$10.8 million for the Criminal, Tax, and National Security Divisions to support Task Force efforts to bring sanction evaders and cyber-criminals to justice.
- \$5 million for the U.S. Attorneys to expand their capacity to prosecute sanctions violators and develop data analytics required to address complex sanctions cases.
- \$3.5 million for the Asset Forfeiture Fund to support the establishment of a dedicated Kleptocracy team focused solely on Russia.

#### **Department of Treasury – \$91 million**

<u>Sanctions Support (\$25 million)</u>. This funding would provide the Office of Terrorism and Financial Intelligence additional resources to support an increase in staff and contractors for policy development, sanction targeting, economic analysis, and intel support on this topic. In addition, the funding would support secure and unclassified facilities, IT, secure comms, and other operational support to enable work of existing and new personnel focused on Russia. With this funding the Department of the Treasury would prioritize increased analysis of Russian economic vulnerabilities; sanctions targeting (e.g., identification of specifically individuals/entities to target); and resources to implement sanctions (compliance, enforcement, and legal).

<u>Internal Revenue Service Criminal Investigations (\$30 million)</u>. This funding would expand IRS Criminal Investigations (IRS CI) capability to effectively trace traditional and non-traditional financial activities associated with recent Russian based actions. These capabilities include entity linking analysis, digital asset tracing, attribution of concealed efforts and identifying true beneficial ownership. Funding would be used to expand existing contractor support and hire additional special agents and investigative support staff.

<u>Departmental Offices Salaries and Expenses (\$17 million)</u>. This request would support up to 40 term positions and attorneys in key Treasury policy offices involved in a coordinated economic response as part of the Task Force KleptoCapture and the multinational task force. Economic countermeasures require a heightened level of engagement with international partners and close coordination with financial institutions. In addition, this request also supports Treasury's monitoring of sanctions' impacts on the domestic and global economy and cybersecurity enhancements to protect Treasury systems from targeted attacks.

Financial Crimes Enforcement Network (FinCEN) (\$19 million). This request would support FinCEN's core Bank Secrecy Act (BSA) and beneficial ownership mission that is critical to the development, implementation, and enforcement of targeted financial measures in response to Russia's aggression against Ukraine, including the complicity of Belarus. These funds would provide FinCEN with resources for technology, network and secure infrastructure to manage a significant increase in demand for BSA and beneficial ownership information from law enforcement and intelligence community partners. These funds would also ensure that FinCEN is positioned to respond to an anticipated increase in attempted disruption or penetration of the BSA database's highly sensitive financial data critical to response efforts.

#### **RESPONDING TO COVID-19**

#### Department of Health and Human Services (HHS) - \$18.25 billion

The request includes funding to prevent, mitigate, and respond to COVID-19 and its variants both domestically and internationally. The request includes funding for the following HHS operating divisions.

<u>Public Health and Social Services Emergency Fund</u>. The request includes \$15.7 billion to respond to the COVID-19 pandemic and prepare for future variants through the following activities:

<u>Medical Countermeasures (\$12.2 billion)</u>. Funding would support near-term expenditures for procurement, and distribution of medical countermeasures to prevent and treat COVID-19 to ensure a sufficient and timely supply to protect and treat the American people.

- Procurement of oral antivirals that are highly effective at protecting people
  from severe disease. The requested amount would support procurement of
  millions of additional courses, with the exact amount depending on negotiated
  price as supply expands over time. While doses procured will be used over
  time, resources are needed promptly because available supply will decline as
  other countries place orders, creating a significant risk that the U.S. will be
  unable to secure the supply it needs.
- Procurement of monoclonal antibodies that are effective against current and future variants and pre-exposure prophylaxis to prevent infection in immunocompromised people. The requested amount would support immediate needs for procurement of monoclonal antibodies and pre-exposure prophylaxis; however, these needs are highly sensitive to case rates, vaccination rates, severity of disease, and potential future variants. The appropriate balance between monoclonal antibodies and oral antivirals will also need to be assessed on an ongoing basis.
- Resources to secure supply of additional vaccines to protect against variants (if authorized by the Food and Drug Administration (FDA) and recommended by the Centers for Disease Control and Prevention (CDC)). Depending on the science, these vaccines could be prototype boosters or vaccines that provide broad cross-protection against one or more variants ("multivalent"). Because multivalent vaccines would need to be reserved several months prior to their distribution, it is critical to have sufficient resources on hand to quickly secure supply as the situation and the science evolve, although additional resources would be needed to procure supply for the full U.S. population.
- Procurement of pediatric vaccines to provide boosters to children ages 5 to 15 and third doses to children up to age five (if authorized by the FDA and

recommended by the CDC). In combination with already-procured doses, the requested amount supports procurement for this population. Given the need to secure vaccine doses months in advance, funding is needed this spring to ensure sufficient supply taking into account the need to initially seed thousands of locations with smaller throughput and the expectation that wastage may be elevated due to vial size and an age-specific vaccine for under five year-olds.

<u>Testing and Supplies (\$2.0 billion)</u>. Funding would support the Department's efforts to provide no-cost community testing, manufacturing capacity, procurement of rapid at-home antigen tests, and accelerate the availability of rapid at-home antigen tests. The request supports:

- Short-term extension of the Increasing Community Access to Testing (ICATT) program. This program, which is managed by the Office of the Assistant Secretary for Preparedness and Response and the CDC, supports nocost testing for communities that are otherwise underserved in testing access or are at greater risk of experiencing COVID-19 disease and poor health outcomes. In October 2021, ICATT reached its goal of establishing 10,000 free community testing sites. Without additional funding, this program would shut down in May.
- Continuation of the National Institutes of Health Rapid Acceleration of Diagnostics (RADx) initiative. This initiative develops innovations to reduce the cost-drivers of at-home tests: antibody production; manufacturing efficiency; packaging and labeling; and distribution costs.
- Continuation of the accelerated pathway for Emergency Use Authorization (EUA) of at-home tests. The Independent Test Assessment Program (ITAP) provides an accelerated pathway for test manufacturers that are currently marketing high-volume, high-quality at-home tests outside of the United States to receive an EUA and enter the U.S. market. In its first two months, ITAP resulted in accelerated EUAs for two high-volume manufacturers. In collaboration with FDA, ITAP conducts independent laboratory and clinical studies, shaving weeks to months off the EUA process.
- Support of the industrial base for test supplies and test manufacturing. The market for point-of-care and at-home rapid antigen tests is extremely volatile and heavily dependent upon inconsistent demand as cases rise and fall. As the Omicron surge wanes and testing demand declines, near-term investment is necessary to preserve manufacturing capacity. Without these investments, domestic manufacturing of tests could fall dramatically, as was experienced in the summer of 2021. It would then require as much as six months of ramp-up to restore capacity, severely limiting the ability to respond to a future surge. Funding would support investments in test supplies (including medical grade

resins, reagents, and pipette tips), manufacturing capacity, and the procurement of tests.

Support of commercial and public health laboratory capacity. Likewise, capacity for high-complexity nucleic acid amplification tests is at risk of declining when the Omicron surge wanes. In addition, commercial labs face surge demands that can cause delays in turnaround times due to the lack of available technicians. Funding would support near-term investments in manufacturing capacity, and the procurement of tests. Funding would also support technical support services to commercial and public health laboratories experiencing a shortage of personnel.

<u>Preparing for Future Variants (\$1.5 billion)</u>. Funding would support initial steps to develop medical countermeasures to protect against future variants.

Most immediately, \$1.5 billion is needed for near-term research and development of a next-generation vaccine ("pan-SARS-CoV-2" or "pan-COVID") that targets conserved viral antigens of the COVID-19 protein—areas that do not easily vary. Such a vaccine could offer broader neutralizing protection than current vaccines without requiring a new vaccine for each new variant. Development would be through the National Institutes of Health in partnership with academic consortia and in coordination with the Biomedical Advanced Research and Development Authority. Funding could also support rapid development of a vaccine that targets any new variant that emerges in the near term if needed, as well as sustainment and expansion of vaccine manufacturing capacity, including fill-finish capacity.

Health Resources and Services Administration (HRSA). The request includes \$1.5 billion to continue reimbursements to providers for testing, treatment, and vaccination of the uninsured and vaccination of the underinsured. This activity is currently financed through the Provider Relief Fund and the ARP testing appropriation, but available funding is projected to be exhausted in late April or early May of this year, and HRSA would need to stop accepting claims for the funds as soon as this month unless additional resources are provided.

<u>CDC</u>. The request includes \$1.05 billion to respond to the COVID-19 pandemic and prepare for future variants and other emerging needs through the following activities.

Surveillance of Variants and Ongoing Domestic Response (\$300 million). Funding would help strengthen core public health infrastructure for surveillance and laboratory capacity to detect emerging variants (as well as other infectious disease threats). Early detection and sequencing of variants can help accelerate the development of countermeasures. Program activities would include collecting and characterizing pathogens to monitor pathogen circulation and variance, expanding and enhancing laboratory capabilities to detect and monitor respiratory and other pathogens, targeting sequencing and other surveillance efforts in high-risk transmission zones, and strengthening multinational data systems to detect, characterize, and communicate rare events. Funding would also enable CDC to build upon existing scientific and

programmatic efforts and support CDC's epidemiologic studies, lab activities, and mitigation strategies to address the continuing threat posed by COVID-19 and nimbly respond to emerging and future new variants.

<u>Vaccinate the World: Vaccine Readiness and Technical Assistance (\$750 million)</u>. Funding would expand and intensify global COVID-19 pandemic response activities. When this funding is combined with the Department of State's and United States Agency for International Development's (USAID) request, agencies would provide an estimated \$2.55 billion to accelerate vaccine uptake through the U.S. Government's recently announced Initiative for Global Vaccine Access (Global VAX). CDC would work in close coordination with USAID on this effort for a Government-wide approach to increase global COVID-19 vaccine readiness and technical assistance. Program activities would include vaccine policy development, vaccine confidence and demand creation, vaccine safety reporting, vaccine effectiveness evaluations, workforce development and training, data management, and program operations and planning support within countries.

# <u>Department of State (State) and United States Agency for International Development</u> (USAID) – \$4.25 billion.

This request includes a total of \$4.25 billion to State and USAID to support the global COVID-19 pandemic response. Funds would help support the President's goals of significantly accelerating global vaccination and expanding other critical health interventions to save lives now, control the spread of the COVID-19 pandemic, and support health systems and workers. The request would also enable funds to be provided through multilateral institutions supporting these efforts. Funds would also provide lifesaving humanitarian assistance to address the impacts of COVID on vulnerable populations. The following are anticipated allocations and amounts required for immediate needs:

Vaccinate the World: Vaccine Readiness and Deployment through Global VAX (\$1.8 billion). When this funding is combined with funding requested through CDC, agencies would provide an estimated \$2.55 billion to advance and substantially expand the U.S. Government's recently announced Global VAX initiative. USAID is the lead coordinating agency for the initiative, in close collaboration with CDC, State, and other U.S. Government agencies, and activities would build on investments already made through existing programs. Funds requested for USAID and State would be programmed through a range of existing global health program platforms, such as the Global Health Security Agenda, PEPFAR, the President's Malaria Initiative, and longstanding maternal, child health, and immunization programs. Program activities would include: support for national campaigns to expand vaccine access, technical assistance to improve vaccine administration systems and for planning and logistics; the purchase of ancillary supplies; strengthening cold chains; and building capacity to improve community engagement and public outreach, especially to strengthen vaccine confidence and counter mis/disinformation about vaccines.

Save Lives Now: Lifesaving Activities, Supplies, and Health Worker and Systems Support (\$1.7 billion). Funds would support lifesaving therapeutic activities and the procurement of supplies for high-need populations, including molecular tests, rapid tests, and related supplies; oxygen and ancillary supplies; and therapeutics and countermeasures to mitigate and treat severe and high-risk critical cases, including costs associated with accelerating supply and delivery of new oral antiviral treatments. Of this amount, approximately \$100 million would support health workers, including providing personal protective equipment and other protection for frontline healthcare workers and overall clinical coordination, operational, logistics, data management, training, and care support. Further, flexibility would be provided to enable a potential contribution to the Global Fund for COVID-19-related activities, bolstering its ability to continue the rapid distribution of lifesaving supplies and medical countermeasures globally.

<u>Humanitarian Assistance (\$750 million):</u> This funding would provide lifesaving humanitarian assistance, including the provision of emergency food assistance, to continue COVID-19 prevention, mitigation, and response measures for vulnerable populations globally. These funds would allow State and USAID to support programming to provide food, healthcare, clean water, and protection services that help buttress vulnerable populations and communities against ongoing and exacerbated conditions due to COVID-19. This would provide lifesaving assistance to the millions of people who need emergency food assistance around the world. Of this funding, \$500 million is for International Disaster Assistance (IDA) and \$250 million is for Migration and Refugee Assistance (MRA).

#### Attachment 1

#### DEPARTMENT OF COMMERCE

#### BUREAU OF INDUSTRY AND SECURITY

#### Operations and Administration

For an additional amount for "Operations and Administration", \$21,000,000, to remain available until expended, to respond to the situation in Ukraine and for related expenses:

Provided, That such amount is designated by the Congress as being for an emergency requirement pursuant to section 4001(a)(1) and section 4001(b) of S. Con. Res. 14 (117th Congress), the concurrent resolution on the budget for fiscal year 2022.

This request would support increased enforcement efforts; analysis of chokepoints for: a) Russian economic and trade vulnerabilities; and b) any remaining U.S. supply vulnerabilities; technological infrastructure and information sharing platforms with allies and partners; increased cooperation with allies' and partner countries' export control authorities, including through possible use of embedded personnel; analysis and the development of responses to chokepoints in the U.S. supply chain that could be used against U.S. interests; and analysis and the development of responses to Russia's and China's technological development and dependence on U.S. technologies.

#### MILITARY PERSONNEL

#### Military Personnel, Army

For an additional amount for "Military Personnel, Army", \$130,377,000, for support of the situation in Ukraine by the Department of Defense: *Provided*, That such amount is designated by the Congress as being for an emergency requirement pursuant to section 4001(a)(1) and section 4001(b) of S. Con. Res. 14 (117th Congress), the concurrent resolution on the budget for fiscal year 2022.

This request would provide \$130 million to support personnel who are currently deployed or preparing for deployments to and within the European theater of operations, including special pays such as family separation allowance.

#### MILITARY PERSONNEL

#### Military Personnel, Navy

For an additional amount for "Military Personnel, Navy", \$11,645,000, for support of the situation in Ukraine by the Department of Defense: *Provided*, That such amount is designated by the Congress as being for an emergency requirement pursuant to section 4001(a)(1) and section 4001(b) of S. Con. Res. 14 (117th Congress), the concurrent resolution on the budget for fiscal year 2022.

This request would provide \$12 million to support personnel who are currently deployed or preparing for deployments to and within the European theater of operations, including special pays such as family separation allowance.

#### MILITARY PERSONNEL

#### Military Personnel, Marine Corps

For an additional amount for "Military Personnel, Marine Corps", \$1,087,000, for support of the situation in Ukraine by the Department of Defense: *Provided*, That such amount is designated by the Congress as being for an emergency requirement pursuant to section 4001(a)(1) and section 4001(b) of S. Con. Res. 14 (117th Congress), the concurrent resolution on the budget for fiscal year 2022.

This request would provide \$1 million to support personnel who are currently deployed or preparing for deployments to and within the European theater of operations, including special pays such as family separation allowance.

#### MILITARY PERSONNEL

#### Military Personnel, Air Force

For an additional amount for "Military Personnel, Air Force", \$50,396,000, for support of the situation in Ukraine by the Department of Defense: *Provided*, That such amount is designated by the Congress as being for an emergency requirement pursuant to section 4001(a)(1) and section 4001(b) of S. Con. Res. 14 (117th Congress), the concurrent resolution on the budget for fiscal year 2022.

This request would provide \$50 million to support personnel who are currently deployed or preparing for deployments to and within the European theater of operations, including special pays such as family separation allowance.

#### OPERATION AND MAINTENANCE

Operation and Maintenance, Army

For an additional amount for "Operation and Maintenance, Army", \$1,113,234,000, for support of the situation in Ukraine by the Department of Defense: *Provided*, That such amount is designated by the Congress as being for an emergency requirement pursuant to section 4001(a)(1) and section 4001(b) of S. Con. Res. 14 (117th Congress), the concurrent resolution on the budget for fiscal year 2022.

This request would provide \$1.1 billion for personnel support such as temporary duty costs; operational support such as intelligence analysis, flying hours, maintenance, and weapon system sustainment; and other unit support costs. This request includes classified programs.

#### OPERATION AND MAINTENANCE

Operation and Maintenance, Navy

For an additional amount for "Operation and Maintenance, Navy", \$197,525,000, for support of the situation in Ukraine by the Department of Defense: *Provided*, That such amount is designated by the Congress as being for an emergency requirement pursuant to section 4001(a)(1) and section 4001(b) of S. Con. Res. 14 (117th Congress), the concurrent resolution on the budget for fiscal year 2022.

This request would provide \$198 million for personnel support such as temporary duty costs; operational support such as intelligence analysis, flying hours, maintenance, and weapon system sustainment; and other unit support costs. This request includes classified programs.

#### OPERATION AND MAINTENANCE

Operation and Maintenance, Marine Corps

For an additional amount for "Operation and Maintenance, Marine Corps", \$13,453,000, for support of the situation in Ukraine by the Department of Defense: *Provided*, That such amount is designated by the Congress as being for an emergency requirement pursuant to section 4001(a)(1) and section 4001(b) of S. Con. Res. 14 (117th Congress), the concurrent resolution on the budget for fiscal year 2022.

This request would provide \$13 million for personnel support such as temporary duty costs; operational support such as intelligence analysis, flying hours, maintenance, and weapon system sustainment; and other unit support costs. This request includes classified programs.

#### OPERATION AND MAINTENANCE

Operation and Maintenance, Air Force

For an additional amount for "Operation and Maintenance, Air Force", \$415,442,000, for support of the situation in Ukraine by the Department of Defense: *Provided*, That such amount is designated by the Congress as being for an emergency requirement pursuant to section 4001(a)(1) and section 4001(b) of S. Con. Res. 14 (117th Congress), the concurrent resolution on the budget for fiscal year 2022.

This request would provide \$415 million for personnel support such as temporary duty costs; operational support such as intelligence analysis, flying hours, maintenance, and weapon system sustainment; and other unit support costs. This request includes classified programs.

#### OPERATION AND MAINTENANCE

Operation and Maintenance, Space Force

For an additional amount for "Operation and Maintenance, Space Force", \$14,359,000, for support of the situation in Ukraine by the Department of Defense: *Provided*, That such amount is designated by the Congress as being for an emergency requirement pursuant to section 4001(a)(1) and section 4001(b) of S. Con. Res. 14 (117th Congress), the concurrent resolution on the budget for fiscal year 2022.

This request would provide \$14 million for personnel support such as temporary duty costs; operational support such as intelligence analysis, flying hours, maintenance, and weapon system sustainment; and other unit support costs. This request includes classified programs.

#### OPERATION AND MAINTENANCE

Operation and Maintenance, Defense-Wide

For an additional amount for "Operation and Maintenance, Defense-Wide", \$307,147,000, for support of the situation in Ukraine by the Department of Defense: *Provided*, That such amount is designated by the Congress as being for an emergency requirement pursuant to section 4001(a)(1) and section 4001(b) of S. Con. Res. 14 (117th Congress), the concurrent resolution on the budget for fiscal year 2022.

This request would provide \$307 million for personnel support such as temporary duty costs; operational support such as intelligence analysis, flying hours, maintenance, and weapon system sustainment; and other unit support costs. This request includes classified programs.

#### **PROCUREMENT**

#### Aircraft Procurement, Air Force

For an additional amount for "Aircraft Procurement, Air Force", \$21,500,000, to remain available until September 30, 2024, for support of the situation in Ukraine by the Department of Defense: *Provided*, That such amount is designated by the Congress as being for an emergency requirement pursuant to section 4001(a)(1) and section 4001(b) of S. Con. Res. 14 (117th Congress), the concurrent resolution on the budget for fiscal year 2022.

This request would provide \$22 million for cybersecurity and weapon systems upgrades required for the European theater of operations. This request includes classified programs.

#### **PROCUREMENT**

#### Other Procurement, Air Force

For an additional amount for "Other Procurement, Air Force", \$213,693,000, to remain available until September 30, 2024, for support of the situation in Ukraine by the Department of Defense: *Provided*, That such amount is designated by the Congress as being for an emergency requirement pursuant to section 4001(a)(1) and section 4001(b) of S. Con. Res. 14 (117th Congress), the concurrent resolution on the budget for fiscal year 2022.

This request would provide \$214 million for cybersecurity and weapon systems upgrades required for the European theater of operations. This request includes classified programs.

#### **PROCUREMENT**

#### Procurement, Defense-Wide

For an additional amount for "Procurement, Defense-Wide", \$14,259,000, to remain available until September 30, 2024, for support of the situation in Ukraine by the Department of Defense: *Provided*, That such amount is designated by the Congress as being for an emergency requirement pursuant to section 4001(a)(1) and section 4001(b) of S. Con. Res. 14 (117th Congress), the concurrent resolution on the budget for fiscal year 2022.

This request would provide \$14 million for cybersecurity and weapon systems upgrades required for the European theater of operations. This request includes classified programs.

#### RESEARCH, DEVELOPMENT, TEST AND EVALUATION

Research, Development, Test and Evaluation, Navy

For an additional amount for "Research, Development, Test and Evaluation, Navy", \$31,100,000, to remain available until September 30, 2023, for support of the situation in Ukraine by the Department of Defense: *Provided*, That such amount is designated by the Congress as being for an emergency requirement pursuant to section 4001(a)(1) and section 4001(b) of S. Con. Res. 14 (117th Congress), the concurrent resolution on the budget for fiscal year 2022.

This request would provide \$31 million for artificial intelligence-algorithm development, cybersecurity, and other information technology requirements. This request includes classified programs.

#### RESEARCH, DEVELOPMENT, TEST AND EVALUATION

Research, Development, Test and Evaluation, Air Force

For an additional amount for "Research, Development, Test and Evaluation, Air Force", \$52,500,000, to remain available until September 30, 2023, for support of the situation in Ukraine by the Department of Defense: *Provided*, That such amount is designated by the Congress as being for an emergency requirement pursuant to section 4001(a)(1) and section 4001(b) of S. Con. Res. 14 (117th Congress), the concurrent resolution on the budget for fiscal year 2022.

This request would provide \$53 million for artificial intelligence-algorithm development, cybersecurity, and other information technology requirements. This request includes classified programs.

#### RESEARCH, DEVELOPMENT, TEST AND EVALUATION

Research, Development, Test and Evaluation, Defense-Wide

For an additional amount for "Research, Development, Test and Evaluation, Defense-Wide", \$59,645,000, to remain available until September 30, 2023, for support of the situation in Ukraine by the Department of Defense: *Provided*, That such amount is designated by the Congress as being for an emergency requirement pursuant to section 4001(a)(1) and section 4001(b) of S. Con. Res. 14 (117th Congress), the concurrent resolution on the budget for fiscal year 2022.

This request would provide \$60 million for artificial intelligence-algorithm development, cybersecurity, and other information technology requirements. This request includes classified programs.

#### REVOLVING AND MANAGEMENT FUNDS

Defense Working Capital Funds

For an additional amount for "Defense Working Capital Funds", \$409,000,000, for support of the situation in Ukraine by the Department of Defense: *Provided*, That such amount is designated by the Congress as being for an emergency requirement pursuant to section 4001(a)(1) and section 4001(b) of S. Con. Res. 14 (117th Congress), the concurrent resolution on the budget for fiscal year 2022.

This request would provide \$409 million for the transportation of personnel and equipment to and within the European theater of operations.

#### DEPARTMENT OF DEFENSE

#### GENERAL PROVISIONS

Sec. \_\_\_\_. In addition to amounts provided elsewhere in this Act, there is appropriated \$1,750,000,000, for an additional amount for "Operation and Maintenance, Defense-Wide", to remain available until September 30, 2024, which may be transferred to appropriations available to the Department of Defense for operation and maintenance and procurement for replacement of funds for defense articles from the stocks of the Department of Defense, defense services of the Department of Defense, and military education and training, provided to the Government of Ukraine: *Provided*, That the funds appropriated in this section shall be available for obligation for the same time period and for the same purpose as the appropriation to which transferred: *Provided further*, That upon a determination that all or part of the funds transferred are not necessary for the purposes provided herein, such amounts may be transferred back to "Operation and Maintenance, Defense-Wide": *Provided further*, That the transfer authority provided under this heading is in addition to any other transfer authority contained elsewhere in this Act: *Provided further*, That the amounts provided by this section, including any amounts transferred pursuant to this section, are designated by the Congress as being for an emergency requirement pursuant to section 4001(a)(1) and section 4001(b) of S. Con. Res. 14 (117th Congress), the concurrent resolution on the budget for fiscal year 2022.

This request would provide \$1.8 billion to replenish Department of Defense (DOD) stocks already provided and expected to be provided to the Government of Ukraine under Presidential Drawdown authority, which include \$200 million to replenish previously notified military drawdown of DOD stocks for Ukraine; \$350 million for recently approved authority to drawdown this additional amount in DOD defense articles and services, and military education and training, to provide immediate military assistance to Ukraine; and \$1.2 billion for the additional Presidential Drawdown authority under Foreign Assistance Act Section 506(a)(1) included in this supplemental request.

#### DEPARTMENT OF ENERGY

#### DEPARTMENTAL ADMINISTRATION

Departmental Administration

(Including Transfer of Funds)

For an additional amount for "Departmental Administration", \$30,000,000, to remain available until expended, to respond to the situation in Ukraine and for related expenses:

Provided, That funds appropriated under this heading in this Act may be transferred to, and merged with, other appropriation accounts of the Department of Energy, to respond to the situation in Ukraine and for related expenses: Provided further, That upon a determination that all or part of the funds transferred pursuant to the authority provided under this heading are not necessary for such purposes, such amounts may be transferred back to this appropriation:

Provided further, That such amount is designated by the Congress as an emergency requirement pursuant to section 4001(a)(1) and section 4001(b) of S. Con. Res. 14 (117th Congress), the concurrent resolution on the budget for FY 2022.

This request would provide \$30 million to the Office of International Affairs, within Departmental Administration account of the Department of Energy (DOE), to support integrating Ukraine's electrical grid with the European Network of Transmission System Operators for Electricity (ENTSO-E), now that the Ukrainian grid is operating in isolation. Integration will help bolster the stability of Ukraine's electricity supply. DOE would leverage the expertise in the National Laboratory system to aid in modeling and analytics, cybersecurity, synchronization, and other assistance ahead of a Ukraine – ENTSO-E interconnection. Transfer authority is included to allow for maximum flexibility in utilizing expertise and resources within DOE's Offices of Electricity and Cybersecurity, Energy Security, and Emergency Response.

#### LEGAL ACTIVITIES AND U.S. MARSHALS

Salaries and Expenses, General Legal Activities

For an additional amount for "Salaries and Expenses, General Legal Activities", \$9,676,301, to remain available until September 30, 2023, to respond to the situation in Ukraine and for related expenses: *Provided*, That such amount is designated by the Congress as being for an emergency requirement pursuant to section 4001(a)(1) and section 4001(b) of S. Con. Res. 14 (117th Congress), the concurrent resolution on the budget for fiscal year 2022.

This request would support the Criminal and Tax Divisions within General Legal Activities. The Criminal Division has a significant role in addressing cybercrime threats and ransomware cases. These resources would support 45 term positions, including 24 attorneys, to assist the Division in tracing, seizing, and forfeiting the proceeds of crime, including cryptocurrency. The Tax Division adds three positions, including two attorneys, in order to support the task forces with tax-specialists to ensure sanction evaders are prosecuted.

#### LEGAL ACTIVITIES AND U.S. MARSHALS

Salaries and Expenses, United States Attorneys

For an additional amount for "Salaries and Expenses, United States Attorneys", \$5,000,000, to remain available until September 30, 2023, to respond to the situation in Ukraine and for related expenses: *Provided*, That such amount is designated by the Congress as being for an emergency requirement pursuant to section 4001(a)(1) and section 4001(b) of S. Con. Res. 14 (117th Congress), the concurrent resolution on the budget for fiscal year 2022.

This request would support capacity to prosecute sanctions violators and develop data analytics capacity to address complex sanctions cases. This provides resources for 10 attorney detailees, as well as non-personnel needs.

#### LEGAL ACTIVITIES AND U.S. MARSHALS

#### Assets Forfeiture Fund

For an additional amount for the "Assets Forfeiture Fund", \$3,470,000, to remain available until September 30, 2023, for necessary expenses related to the conflict in Ukraine and related expenses: *Provided*, That such amount is designated by the Congress as being for an emergency requirement pursuant to section 4001(a)(1) and section 4001(b) of S. Con. Res. 14 (117th Congress), the concurrent resolution on the budget for fiscal year 2022.

This request would establish a second Kleptocracy Team to focus on violations of the Russian sanctions pursuant to the current conflict in Ukraine. This funding would support a second Kleptocracy Team of 14 FBI agents and the related mission travel.

The additional funding provided in these areas would strengthen the Department's ability to identify and prosecute individuals seeking to circumvent international sanctions and deprive them of the proceeds from these activities. Since the primary focus of these activities would be international, the proceeds from international cases are subject to international sharing and are often sent back to the government of the impacted country. Therefore, the Department is requesting this funding as a one-time discretionary appropriation.

#### NATIONAL SECURITY DIVISION

#### Salaries and Expenses

For an additional amount for "Salaries and Expenses", \$1,084,000, to remain available until September 30, 2023, to respond to the situation in Ukraine and for related expenses:

Provided, That such amount is designated by the Congress as being for an emergency requirement pursuant to section 4001(a)(1) and section 4001(b) of S. Con. Res. 14 (117th Congress), the concurrent resolution on the budget for fiscal year 2022.

This request would fund four additional attorney positions, costing \$1 million, to work on the relevant export control, sanctions, and cyber cases related to the conflict in Ukraine.

#### DEPARTMENT OF JUSTICE

#### FEDERAL BUREAU OF INVESTIGATION

# Salaries and Expenses

For an additional amount for "Salaries and Expenses", \$40,200,000, to remain available until September 30, 2023, to respond to the situation in Ukraine and for related expenses: *Provided*, That such amount is designated by the Congress as being for an emergency requirement pursuant to section 4001(a)(1) and section 4001(b) of S. Con. Res. 14 (117th Congress), the concurrent resolution on the budget for fiscal year 2022.

This request would provide \$28 million for cyber activities including enhancements necessary to bolster the Federal Bureau of Investigation's (FBI) investigative and operational response to cyber threats stemming from the Russia threat and war on Ukraine. Funding includes Computer Analysis Response Team exploitation operations, hardware and software improvements, contract linguists, and temporary duty (TDY) travel costs and overtime costs for personnel surge support.

In addition, this request would provide \$6 million for counterintelligence activities including support for the FBI counterintelligence operations and technology needed in response to the Russia threat and war on Ukraine.

This request would also provide \$5 million for cryptocurrency activities including 250 virtual currency tracing software licenses for Cyber and Ransomware attacks. Licenses will increase the FBI's ability to track and seize virtual assets being used for illicit purposes.

In addition, this request would provide \$1 million for investigative support activities including enhancements to support the investigative activities associated with the FBI's response to the Russian threat, including equipment and travel costs for TDY personnel, contract linguist support for intelligence personnel, and records management emergency resources.

#### DEPARTMENT OF STATE

#### **OTHER**

# Migration and Refugee Assistance

(Including Transfer of Funds)

For an additional amount for "Migration and Refugee Assistance", \$750,000,000, to remain available until expended, to address humanitarian needs in, and to assist refugees from, Ukraine, and for additional support for vulnerable populations and communities: *Provided*, That such amounts may be transferred to and merged with amounts made available in this Act for "International Disaster Assistance": *Provided further*, That such amount is designated by the Congress as being for an emergency requirement pursuant to section 4001(a)(1) and section 4001(b) of S. Con. Res. 14 (117th Congress), the concurrent resolution on the budget for fiscal year 2022.

This request would provide lifesaving humanitarian assistance, including the provision of emergency food assistance, and additional support for vulnerable populations and communities inside Ukraine and for anticipated refugee outflows in the region. Broad transfer authority between accounts is requested to reflect the fluidity of the situation on the ground. The United Nations (UN) issued emergency appeals for Ukraine in the amount of nearly \$1.7 billion covering needs in the next three months.

### INTERNATIONAL ASSISTANCE PROGRAMS

#### INTERNATIONAL SECURITY ASSISTANCE

**Economic Support Fund** 

(Including Transfer of Funds)

For an additional amount for "Economic Support Fund", \$1,750,000,000, to remain available until September 30, 2023, for Ukraine and the countries impacted by the situation in Ukraine, including direct financial support: *Provided*, That funds appropriated under this heading may be made available notwithstanding any other provision of law: *Provided further*, That funds appropriated under this heading may be made available for the costs, as defined in section 502 of the Congressional Budget Act of 1974, of loan guarantees for Ukraine: Provided further, That funds made available under this heading for the costs of such guarantees shall not be considered assistance for the purposes of provisions of law limiting assistance to a country: Provided further. That funds appropriated under this heading may be transferred to and merged with funds made available under the headings "Assistance for Europe, Eurasia and Central Asia" and "Complex Crises Fund" in Acts making appropriations for the Department of State, foreign operations, and related programs: *Provided further*, That funds appropriated under this heading, up to \$100,000,000 may be transferred to and merged with funds made available under the heading "Transition Initiatives" in Acts making appropriations for the Department of State, foreign operations, and related programs: *Provided further*, That of the funds appropriated under this heading, up to \$100,000,000 may be transferred to and merged with funds made available under the headings "International Narcotic Control and Law Enforcement" and "Nonproliferation, Anti-terrorism, Demining, and Related Programs" in Acts making appropriations for the Department of State, foreign operations, and related programs to provide assistance for such purposes: *Provided further*, That funds appropriated under this heading, may be transferred to, and merged with, funds made available under the headings "United States Agency for International Development—Operating Expenses", "Department of State— Diplomatic Programs", and "Department of State Emergencies in the Diplomatic and Consular Service" in Acts making appropriations for the Department of State, foreign operations, and related programs, to respond to the situation in Ukraine and for related expenses: *Provided* further, That upon a determination that all or part of the funds transferred pursuant to the authorities provided under this heading are not necessary for such purposes, such amounts may be transferred back to such appropriations: *Provided further*, That such amount is designated by the Congress as being for an emergency requirement pursuant to section 4001(a)(1) and section 4001(b) of S. Con. Res. 14 (117th Congress), the concurrent resolution on the budget for fiscal year 2022.

This request would provide maximum flexibility to respond to the most critical needs in Ukraine to support continuity of government and the resilience of the Ukrainian people, as well as emergent needs in the region resulting from the war in Ukraine. Continuity of government efforts could include macro-economic support—the Sovereign Loan Guarantee already announced, or direct financial support to enable ongoing provision of government salaries and services—cyber-security, and assistance with energy and electricity supplies. Resilience efforts

could include assistance for countries to counter disinformation or propaganda narratives; provide support for their public messaging and engagement; support activists, journalists, and independent media; and promote accountability for Russian human rights violations. Resources could also be used to help countries respond to increased Russian malign activity and to ease the strain on local communities in neighboring countries, which are hosting Ukrainian refugees.

Given the fluidity of the situation, we are requesting the flexibility to utilize all of the U.S. Government's tools to respond to this situation by requesting transfers between accounts for the purposes of helping the Ukrainian people and countering Russian aggression.

Up to \$100 million may be transferred to the International Narcotics Control and Law Enforcement (INCLE) and Nonproliferation, Anti-Terrorism, Demining and Related Programs (NADR) programs in Ukraine and other countries affected by the situation in Ukraine, including Moldova, Central Europe, and the Baltics. NADR and INCLE funds would be needed to support ongoing land border security and to help maintain security and stability as part of a continuity of government function. NADR funding also would be needed to rapidly expand humanitarian demining operations to facilitate post-conflict stabilization efforts.

Funding may also be transferred to the Assistance for Europe, Eurasia, and Central Asia account in order to make use of existing authorities and mechanisms to expedite the obligation of funds.

In addition, up to \$100 million may be transferred and merged to the Office of Transition Initiatives, to provide rapid, flexible contingency response to critical and evolving needs. These resources would support crisis response, maintain or reestablish the government of Ukraine's functionality, counter disinformation, and build resilience.

This funding may also be transferred to the Diplomatic Programs, United States Agency for International Development (USAID) Operating Expenses, and Emergencies in the Diplomatic and Consular Service accounts to support operations across State and USAID. These funds would support relocation of embassy staff, deploying Consular Affairs border support teams, public diplomacy, and temporary operations in neighboring countries. These funds may also support evacuations of American Citizens and other 'at risk' persons from Ukraine or other countries affected by the situation in Ukraine.

### INTERNATIONAL SECURITY ASSISTANCE

# FUNDS APPROPRIATED TO THE PRESIDENT

# Foreign Military Financing Program

For an additional amount for "Foreign Military Financing Program", \$500,000,000, to remain available until September 30, 2023, for Ukraine and the countries impacted by the situation in Ukraine: *Provided*, That such amount is designated by the Congress as being for an emergency requirement pursuant to section 4001(a)(1) and section 4001(b) of S. Con. Res. 14 (117th Congress), the concurrent resolution on the budget for fiscal year 2022.

This request would provide additional support for Ukraine, and countries affected by the situation in Ukraine, including North Atlantic Treaty Organization Eastern flank countries, and other partners in the region, to build their capacity, and deter Russian aggression. Additional Foreign Military Financing Program funding will allow the U.S. Government to support Ukraine's and other Eastern European countries' top security requirements.

### INTERNATIONAL ASSISTANCE PROGRAMS

# AGENCY FOR INTERNATIONAL DEVELOPMENT

#### International Disaster Assistance

(Including Transfer of Funds)

For an additional amount for "International Disaster Assistance", \$2,000,000,000, to remain available until expended, to address humanitarian needs in Ukraine and the countries impacted by the situation in Ukraine, including the provision of emergency food assistance, and additional support for vulnerable populations and communities: *Provided*, That such amounts may be transferred to and merged with amounts made available in this Act for "Migration and Refugee Assistance": *Provided further*, That such amount is designated by the Congress as being for an emergency requirement pursuant to section 4001(a)(1) and section 4001(b) of S. Con. Res. 14 (117th Congress), the concurrent resolution on the budget for fiscal year 2022.

This request would provide lifesaving humanitarian assistance, including the provision of emergency food assistance, and additional support for vulnerable populations and communities inside Ukraine and for anticipated refugee outflows in the region. Broad transfer authority between accounts is requested to reflect the fluidity of the situation on the ground. The United Nations (UN) issued emergency appeals for Ukraine in the amount of nearly \$1.7 billion covering needs in the next three months. This level includes funding to assist six million people in Ukraine and four million refugees. The UN projects that over the course of the conflict, 18 million people, almost half of Ukraine's population, will require humanitarian assistance. This request includes anticipated contributions to the UN emergency appeals for Ukraine, including to the United Nations High Commissioner for Refugees and the World Food Programme (WFP), among others, and to the International Committee of the Red Cross, as well as funding for additional likely requirements beyond the next three months.

### DEPARTMENT OF STATE

#### GENERAL PROVISIONS

Sec. \_\_\_\_. During fiscal year 2022, section 506(a)(1) of the Foreign Assistance Act of 1961 (22 U.S.C. 2318) shall be applied by substituting "\$1,500,000,000" for "\$100,000,000".

This request would increase the current Foreign Assistance Act section 506(a)(1) drawdown limits for military assistance from \$300 million (as established by section 163 of the Continuing Appropriations Act, 2022 (division A of Public Law 117-43 as amended by division A of Public Law 117-86) to \$1.5 billion. Without this change, the existing limitation would be insufficient to meet emergent threats and other global needs.

# Sec. \_\_\_. During fiscal year 2022—

(a) Section 614(a)(4)(A)(ii) of the Foreign Assistance Act of 1961 (22 U.S.C. 2364) shall be applied by substituting "\$500,000,000" for "\$250,000,000"; and (b) Section 614(a)(4)(C) shall be applied by substituting "\$100,000,000" for "\$50,000,000", "\$500,000,000" for "\$250,000,000", "\$750,000,000" for "\$500,000,000", and "\$1,250,000,000" for "\$1,000,000,000".

This request would increase the current global cap on the authority under section 614 of the Foreign Assistance Act from \$250 million to \$500 million, as well as the country limitations in section 614(a)(4)(C). Without this change, the existing limitation would be insufficient to meet emergent threats and other global needs. In addition, the use of section 614 authority may be required to overcome current limitations on section 506(a)(1) if such drawdowns are required before legislation can be enacted to further increase the 506(a)(1) cap.

Sec. \_\_\_\_. Funds appropriated in this Act and prior Acts making appropriations for the Department of State, foreign operations, and related programs may be reprogrammed for assistance for Ukraine without regard to any minimum amounts specifically designated in such Acts.

This request would provide the authority to reprogram funds for Ukraine regardless of any specific designation for those funds for particular programs or sectors. This would maximize the ability to respond, particularly if it is no longer feasible to program funds in specific sectors or areas.

Sec. \_\_\_\_. During fiscal year 2022, the President may transfer excess defense articles to Ukraine and to allies and partners in Europe pursuant to section 516 the Foreign Assistance Act of 1961 (22 U.S.C. 2321j) without regard to the notification requirement in section 516(f)(1) of such Act and the monetary limitation in section 516(g) of such Act.

Transfer of excess defense article (EDA) is currently subject to a 30-day notification requirement and a monetary limitation. To enable the timely provision of sufficient EDA, the proposal would provide the authority to transfer excess defense articles to Ukraine and to allies

and partners in Europe without regard to the notification requirement and the monetary limitation.

Sec. \_\_\_\_. Unless otherwise provided for by this Act, the additional amounts appropriated to appropriations accounts shall be available under the authorities and conditions applicable to such appropriations accounts for fiscal year 2022.

Sec. . Funds appropriated by this title under the headings "Economic Support Fund", "Migration and Refugee Assistance", and "International Disaster Assistance", including funds transferred to and merged with other accounts as authorized in this title, may be used to reimburse such accounts, as appropriate, for obligations incurred for activities for Ukraine and the countries impacted by the situation in Ukraine.

This request would allow for the reimbursement to the relevant accounts for expenses that were incurred for activities related to the situation in Ukraine prior to the enactment of the appropriation.

# DEPARTMENTAL OFFICES

# Salaries and Expenses

For an additional amount for "Salaries and Expenses", \$17,000,000, to remain available until September 30, 2023, to respond to the situation in Ukraine and for related expenses: *Provided*, That such amount is designated by the Congress as being for an emergency requirement pursuant to section 4001(a)(1) and section 4001(b) of S. Con. Res. 14 (117th Congress), the concurrent resolution on the budget for fiscal year 2022.

This request would support up to 40 term positions and attorneys in key Treasury policy offices involved in a coordinated economic response as part of the task forces. Economic countermeasures require a heightened level of engagement with international partners and close coordination with financial institutions. In addition, this funding would also support Treasury's monitoring of sanctions' impacts on the domestic and global economy and cybersecurity enhancements to protect Treasury systems from targeted attacks.

# OFFICE OF TERRORISM AND FINANCIAL INTELLIGENCE

# Salaries and Expenses

For an additional amount for "Salaries and Expenses", \$25,000,000, to remain available until September 30, 2023, to respond to the situation in Ukraine and for related expenses:

Provided, That such amount is designated by the Congress as being for an emergency requirement pursuant to section 4001(a)(1) and section 4001(b) of S. Con. Res. 14 (117th Congress), the concurrent resolution on the budget for fiscal year 2022.

This request would support additional staff and contractors for policy development, sanction targeting, economic analysis, and intel support on this topic. In addition, this request would support secure and unclassified facilities, information technology, secure communications, and other operational support to enable work of existing and new personnel focused on Russia. Key priorities include: increased analysis of Russian economic vulnerabilities; sanctions targeting (e.g., identification of specifically individuals or entities to target); and resources to implement sanctions (compliance, enforcement, and legal).

# FINANCIAL CRIMES ENFORCEMENT NETWORK

# Salaries and Expenses

For an additional amount for "Salaries and Expenses", \$19,000,000, to remain available until September 30, 2023, to respond to the situation in Ukraine and for related expenses: *Provided*, That such amount is designated by the Congress as being for an emergency requirement pursuant to section 4001(a)(1) and section 4001(b) of S. Con. Res. 14 (117th Congress), the concurrent resolution on the budget for fiscal year 2022.

This request would support the Financial Crimes Enforcement Network's (FinCEN) core Bank Secrecy Act (BSA) and beneficial ownership mission that is critical to the development, implementation, and enforcement of targeted financial measures in response to Russia's aggression against Ukraine, including the complicity of Belarus. These funds would provide FinCEN with resources for technology, network, and secure infrastructure to manage a significant increase in demand for BSA and beneficial ownership information from law enforcement and intelligence community partners. These funds would also ensure that FinCEN is positioned to respond to an anticipated increase in attempted disruption or penetration of the BSA database's highly sensitive financial data critical to response efforts.

#### INTERNAL REVENUE SERVICE

#### Enforcement

For an additional amount for "Enforcement", \$29,700,000, to remain available until September 30, 2023: *Provided*, That such amounts may be transferred to appropriations provided in other Acts making appropriations to the Department of the Treasury under the heading "Internal Revenue Service—Operations Support" for conducting criminal investigations and enforcing criminal statutes related to violations of internal revenue laws and other financial crimes: *Provided further*, That such transfer authority is in addition to any other transfer authority provided by law: *Provided further*, That the Committees on Appropriations of the House of Representatives and the Senate shall be notified in advance of any such transfer: *Provided further*, That, upon a determination that all or part of the funds transferred from this appropriation are not necessary for the purposes provided herein, such amounts may be transferred back to this appropriation: *Provided further*, That such amount is designated by the Congress as being for an emergency requirement pursuant to section 4001(a)(1) and section 4001(b) of S. Con. Res. 14 (117th Congress), the concurrent resolution on the budget for fiscal year 2022.

This request would provide \$30 million to the Internal Revenue Service (IRS) within the Department of the Treasury to expand IRS Criminal Investigations capability to effectively trace traditional and non-traditional financial activities associated with recent Russian based actions. These capabilities include entity linking analysis, digital asset tracing, attribution of concealed efforts and identifying true beneficial ownership. Funding would be used to expand existing contractor support and hire additional special agents and investigative support staff.

# HEALTH RESOURCES AND SERVICES ADMINISTRATION

# Program Management

For an additional amount for "Health Resources and Services Administration–Program Management", \$1,500,000,000, to remain available until September 30, 2025, for necessary expenses attributable to coronavirus to reimburse, through grants or other mechanisms, eligible health care providers for the administration of diagnostics, treatments, and vaccinations for the uninsured and for the administration of vaccinations for the underinsured: *Provided*, That these funds may not be used to reimburse expenses or losses that have been reimbursed from other sources or that other sources are obligated to reimburse: *Provided further*, That "eligible health care providers" means public entities, Medicare or Medicaid enrolled suppliers and providers, and such for-profit entities and not-for-profit entities not otherwise described in this proviso as the Secretary may specify, within the United States (including territories), that provide diagnoses, testing, or care for individuals with possible or actual cases of COVID–19: *Provided further*, That such amount is designated by the Congress as being for an emergency requirement pursuant to section 4001(a)(1) and section 4001(b) of S. Con. Res. 14 (117th Congress), the concurrent resolution on the budget for fiscal year 2022.

This request would provide \$1.5 billion to the Health Resources and Services Administration within the Department of Health and Human Services to continue reimbursements to providers for COVID-19 testing, treatment, and vaccine administration of the uninsured and COVID-19 vaccine administration of the underinsured. This activity is currently financed through the Provider Relief Fund (PRF), but available funding is projected to be exhausted in April or May of 2022. Additional funding that had been allocated from non-PRF sources for this activity has already been exhausted. The request includes \$1.5 billion to extend this activity.

# CENTERS FOR DISEASE CONTROL AND PREVENTION

CDC-Wide Activities and Program Support

For an additional amount for "CDC-Wide Activities and Program Support", \$1,050,000,000, to remain available until September 30, 2025, to prevent, prepare for, and respond to coronavirus, domestically or internationally, including efforts related to ongoing domestic preparedness and response and global disease detection and emergency response: *Provided*, That such amount is designated by the Congress as being for an emergency requirement pursuant to section 4001(a)(1) and section 4001(b) of S. Con. Res. 14 (117th Congress), the concurrent resolution on the budget for fiscal year 2022.

This request would provide the Centers for Disease Control and Prevention (CDC) within the Department of Health and Human Services \$1.05 billion to support domestic and global COVID-19 pandemic response activities and public health capacity. This funding would also support activities that would help strengthen core public health infrastructure for surveillance and laboratory capacity to identify emerging variants and other infectious disease threats, and ensure coverage for critical pandemic and emerging threat health intelligence. Funding would also help accelerate vaccine uptake through the U.S. Initiative for Global Vaccine Access. CDC would work in close coordination with U.S. Agency for International Development on this effort for a Government-wide approach to increase global COVID-19 vaccine readiness and technical assistance. This request also provides funding that would enable CDC to continue existing domestic scientific and programmatic efforts and support CDC's epidemiologic studies, lab activities, and mitigation strategies to address the continuing threat posed by SARS-CoV-2 and respond to emerging and future new variants.

#### DEPARTMENTAL MANAGEMENT

Public Health and Social Services Emergency Fund

(Including Transfer of Funds)

For an additional amount for "Public Health and Social Services Emergency Fund", \$15,700,000,000, to remain available until September 30, 2025, to prevent, prepare for, and respond to coronavirus, domestically or internationally, including for necessary expenses with respect to research, development, manufacturing, production, purchase, and distribution of vaccines, therapeutics, diagnostics, and medical products and supplies: *Provided*, That of the amount provided under this paragraph in this Act, up to \$13,700,000,000 shall be available to the Biomedical Advanced Research and Development Authority for necessary expenses of research, manufacturing, production, and purchase, at the discretion of the Secretary of Health and Human Services, of vaccines, therapeutics, diagnostics, and supplies necessary for the administration of such vaccines, therapeutics, and diagnostics; *Provided further*. That products, supplies, and equipment purchased with funds appropriated under this paragraph in this Act may, at the discretion of the Secretary of Health and Human Services, be deposited in the Strategic National Stockpile under section 319F-2 of the Public Health Service Act, and the Secretary may make purchases under this paragraph for such purpose: Provided further, That of the amount provided under this paragraph in this Act, up to \$2,000,000,000 shall be available for necessary expenses to research, develop, validate, manufacture, purchase, administer, and expand capacity for COVID-19 tests and supplies to effectively monitor and suppress COVID-19, including tests for both active infection and prior exposure, including molecular, antigen, and serological tests, the manufacturing, procurement and distribution of tests, testing equipment and testing supplies, including personal protective equipment needed for administering tests, the development and validation of rapid, molecular point-of-care tests, and other tests, support for workforce, epidemiology, to scale up academic, commercial, public health, and hospital laboratories, to conduct surveillance and contact tracing, support development of COVID-19 testing plans, and other activities related to COVID-19 testing: *Provided further*. That funds appropriated under this paragraph in this Act may be used for the construction, alteration, or renovation of nonfederally owned facilities for the production of vaccines, therapeutics, and diagnostics where the Secretary determines that such a contract is necessary to secure sufficient amounts of such supplies: *Provided further*, That funds appropriated under this paragraph in this Act may be transferred to, and merged with, the fund authorized by section 319F-4, the Covered Countermeasure Process Fund, of the Public Health Service Act: *Provided further*. That the Secretary, following consultation with the Office of Management and Budget, may reallocate funds among the purposes specified in this paragraph, without regard to the amount limitations provided in the first and third proviso, or transfer funds appropriated in this paragraph to other appropriations of the Department of Health and Human Services for the purposes specified in this paragraph: *Provided further*, That the transfer authority provided in this paragraph is in addition to any other transfer authority provided by law: *Provided further*, That, upon a determination that all or part of the funds transferred from this appropriation are not necessary for the purposes provided herein, such amounts may be transferred back to this appropriation:

<u>Provided further</u>, That such amount is designated by the Congress as being for an emergency requirement pursuant to section 4001(a)(1) and section 4001(b) of S. Con. Res. 14 (117th Congress), the concurrent resolution on the budget for fiscal year 2022.

This request would provide the Public Health and Social Services Emergency account in the Department of Health and Human Services (HHS) \$15.7 billion to prevent, mitigate, and respond to the COVID-19 pandemic, including up to \$13.7 billion to support advanced research and development, manufacture, procurement, and distribution of medical countermeasures to diagnose, prevent, and treat SARS-CoV-2 and to protect against future variants. The request also includes up to \$2 billion to support testing and mitigation activities and related manufacturing capacity. The HHS Coordination Operations and Response Element would coordinate implementation of these activities across HHS.

The transfer authority associated with the funds allows transfers of resources to other appropriations of HHS for the purposes specified in this paragraph.

# GENERAL PROVISIONS

(Including Transfer of Funds)

Sec. \_\_\_\_. Funds appropriated by this Act under the heading "Department of Health and Human Services" may be transferred to, and merged with, other appropriation accounts under the headings "Centers for Disease Control and Prevention", "Public Health and Social Services Emergency Fund", "Health Resources and Services Administration", and "National Institutes of Health" to prevent, prepare for, and respond to coronavirus following consultation with the Office of Management and Budget: *Provided*, That the Committees on Appropriations of the House of Representatives and the Senate shall be notified 10 days in advance of any such transfer: *Provided further*, That, upon a determination that all or part of the funds transferred from an appropriation by this Act are not necessary, such amounts may be transferred back to that appropriation: *Provided further*, That none of the funds made available by this Act may be transferred pursuant to the authority in section 205 of division A of Public Law 116-94 or section 241(a) of the Public Health Service Act: *Provided further*, That any amounts transferred pursuant to this section, are designated by the Congress as being for an emergency requirement pursuant to section 4001(a)(1) and section 4001(b) of S. Con. Res. 14 (117th Congress), the concurrent resolution on the budget for fiscal year 2022.

Sec. . Funds appropriated in this [title] may be made available to restore amounts, either directly or through reimbursement, for obligations incurred by agencies of the Department of Health and Human Services to prevent, prepare for, and respond to COVID-19, domestically or internationally, prior to the date of enactment of this Act.

The requested provisions would provide authority for certain appropriated funds to be transferred to prevent, prepare for, and respond to the COVID-19 pandemic.

#### DEPARTMENT OF STATE

# Migration and Refugee Assistance

For an additional amount for "Migration and Refugee Assistance", \$250,000,000, to remain available until expended, to prevent, prepare for, and respond to coronavirus: *Provided*, That such amount is designated by the Congress as an emergency requirement pursuant to section 4001(a)(1) and section 4001(b) of S. Con. Res. 14 (117th Congress), the concurrent resolution on the budget for FY 2022.

This request would provide \$250 million to the Migration and Refugee Assistance account of the Department of State to provide lifesaving, protection, and resiliency support for certain vulnerable populations against existing risks and growing challenges worldwide due to the COVID-19 pandemic. These resources would focus on refugees, conflict victims, internally displaced persons, stateless populations, and vulnerable migrants.

#### BILATERAL ECONOMIC ASSISTANCE

# FUNDS APPROPRIATED TO THE PRESIDENT

**Economic Support Fund** 

For an additional amount for "Economic Support Fund", \$3,490,000,000, to remain available until expended, for programs to prevent, prepare for, and respond to coronavirus: Provided, That funds appropriated under this heading may be made available notwithstanding any other provision of law: Provided further, That funds may be made as contributions, which may include contributions to the Global Fund to Fight AIDS, Tuberculosis, and Malaria, and to Gavi, the Vaccine Alliance: *Provided further*, That any contribution to the Global Fund to Fight AIDS, Tuberculosis, and Malaria made pursuant to the previous proviso shall be made available notwithstanding section 202(d)(4)(A)(i) of the United States Leadership Against HIV/AIDS, Tuberculosis, and Malaria Act of 2003 (22 U.S.C. 7622(d)(4)(A)(i)), and such contribution shall not be considered a contribution for the purpose of applying such section 202(d)(4)(A)(i): Provided further, That, funds appropriated under this heading may be transferred to, and merged with, funds appropriated under the headings "Operating Expenses", "Diplomatic Programs", and "Global Health Programs" in Acts making appropriations for the Department of State, Foreign Operations, and Related Programs, to remain available until expended to prevent, prepare for, and respond to coronavirus: *Provided further*, That upon a determination that all or part of the funds transferred pursuant to the authorities provided by this section are not necessary for such purposes, such amounts may be transferred back to such appropriations: *Provided further*, That such amount is designated by the Congress as an emergency requirement pursuant to section 4001(a)(1) and section 4001(b) of S. Con. Res. 14 (117th Congress), the concurrent resolution on the budget for FY 2022.

This request would provide \$3.49 billion to the Economic Support Fund account to support the President's goals of significantly accelerating global vaccination and expanding global vaccine production capacity, as well as expanding other critical health interventions to save lives now, control the spread of the COVID-19 pandemic, and support health systems and workers. In addition, the request would provide authority to transfer amounts to certain other Department of State and U.S. Agency for International Development accounts to support operational costs to prevent, prepare for, and respond to the COVID-19 pandemic. The request would also provide the authority to provide contributions to international organizations, including the Global Fund and Gavi, working to prevent, prepare for, and respond to the COVID-19 pandemic. The request would also waive the Global Fund matching fund restriction that otherwise applies to U.S. Global Fund contributions, in the case that a contribution to the Global Fund were to be provided with these funds.

### BILATERAL ECONOMIC ASSISTANCE

# FUNDS APPROPRIATED TO THE PRESIDENT

#### International Disaster Assistance

For an additional amount for "International Disaster Assistance", \$500,000,000, to remain available until expended, to prevent, prepare for, and respond to coronavirus: *Provided*, That such amount is designated by the Congress as an emergency requirement pursuant to section 4001(a)(1) and section 4001(b) of S. Con. Res. 14 (117th Congress), the concurrent resolution on the budget for FY 2022.

This request would provide \$500 million to the International Disaster Assistance account of the U.S. Agency for International Development (USAID). This funding would provide lifesaving humanitarian assistance for vulnerable populations globally. With these funds, USAID would support programming to provide food, healthcare, clean water, and protection services to help buttress vulnerable populations and communities suffering from exacerbated conditions due to the COVID-19 pandemic.