

## FW: From kinzinger

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**From** "Duffey, Michael P. EOP/OMB" </o=exchange organization/ou=exchange administrative group (fydibohf23spdlt)/cn=recipients/cn=b29ae56fb79147cf97ca9c764cc56748-du">

**To:** "Blair, Robert" Ex 6 - (5 U.S.C. Sec [REDACTED])

**Date:** Thu, 27 Jun 2019 12:36:11 -0400

Rob – Russ asked me to follow-up with you on this and Ukraine Assistance.

Re: RC-26 – DoD has worked out a solution to extend lifespan through FY20 and then divest in FY21 that would not require an amendment to the FY20 budget, but first wanted to confirm that the commitment is for only an extension through FY20. If not, it would impact the strategy DoD has proposed. Can you provide insight on the specifics of the commitment? Happy to sync when you return if easier to discuss in person, or jump on a call when you are free.

Also, are you tracking POTUS interest in DoD's announcement last week awarding \$250M in assistance to Ukraine (profiled here: <https://www.washingtonexaminer.com/policy/defense-national-security/pentagon-to-send-250m-in-weapons-to-ukraine>)? At Russ' request, the team has pulled together details on the funding, but we were not clear what direction to take this. Do you have any insight here? If helpful, I can have what we learned compiled into a memo for you.

Thanks. Safe travels.

Sincerely,  
Mike

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Mike Duffey  
Associate Director for National Security Programs  
Office of Management and Budget  
The White House  
Ex 6 - (5 U.S.C. [REDACTED])

FOIA - Not Responsive  
Ex 5 DP (5 U.S.C. Sec 552(b)(5)) Deliberative Process



## Re: Ukraine CN

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**From:** "Blair, Robert" <Ex 6 - (5 U.S.C. Sec 552(b)(6))>  
**To:** "Duffey, Michael P. EOP/OMB" <Ex 6 - (5 U.S.C. Sec 552(b)(6))>  
**Date:** Fri, 12 Jul 2019 18:19:31 -0400

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Please hold all military support funding, including state.

Sent from my iPhone

On Jul 12, 2019, at 5:16 PM, Duffey, Michael P. EOP/OMB <Ex 6 - (5 U.S.C. Sec 552(b)(6))> wrote:

Rob – do you know if direction to hold Ukraine funding also applies to State FMF (\$115M)? The press release that prompted the inquiry was about the DoD funds, and I am working with Comptroller on that, but was not clear if we should also apply to State funded security assistance.

Thanks.

Sincerely,  
Mike

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Mike Duffey  
Associate Director for National Security Programs  
Office of Management and Budget  
The White House  
Ex 6 - (5 U.S.C. Sec 552(b)(6))

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**From:** O'Keefe, Kevin P <Ex 6 - (5 U.S.C. Sec 552(b)(6))>  
**Sent:** Wednesday, July 10, 2019 7:15 AM  
**To:** Duffey, Michael P. EOP/OMB <Ex 6 - (5 U.S.C. Sec 552(b)(6))>  
**Cc:** McFarland, Kate L <Ex 6 - (5 U.S.C. Sec 552(b)(6))>; MacHarg, Rose M <Ex 6 - (5 U.S.C. Sec 552(b)(6))>; Gobeille, Todd R <Ex 6 - (5 U.S.C. Sec 552(b)(6))>; George, Michael D <Ex 6 - (5 U.S.C. Sec 552(b)(6))>; Lilac, Kristina E. EOP/OMB <Ex 6 - (5 U.S.C. Sec 552(b)(6))>  
**Subject:** Ukraine CN

Michael--

On Friday, June 21, my staff sent OMB a congressional notification for FY 18 FMF-OCO and FY 19 FMF base for clearance. The CN described programs for congressionally-earmarked funds, including \$115 million in FY 19 FMF for Ukraine. I understand you may have some concerns about the Ukraine funding. As this hold delays the notification of funds for other countries, I am hoping that we can schedule a time to discuss your concerns.

K.

Kevin P. O'Keefe  
Acting Deputy Assistant Secretary &  
Director, Office of Security Assistance  
Bureau of Political-Military Affairs  
U.S. Department of State

Ex 6 - (5)

**Official - SBU**  
**UNCLASSIFIED**

## RE: This Afternoon

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**From:** "Blair, Robert" <Ex 6 - (5 U.S.C. Sec [REDACTED])>

**To:** "Duffey, Michael P. EOP/OMB" <Ex 6 - (5 U.S.C. Sec 552(b)(6))>

**Date:** Fri, 23 Aug 2019 16:16:13 -0400

Ex 5 DP- (5 U.S.C. Sec 552(b)(5)) Presidential  
Communications, Deliberative Process

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**From:** Duffey, Michael P. EOP/OMB <Ex 6 - (5 U.S.C. Sec 552(b)(6))>

**Sent:** Friday, August 23, 2019 4:16 PM

**To:** Blair, Robert <Ex 6 - (5 U.S.C. Sec [REDACTED])>

**Subject:** RE: This Afternoon

Wasn't able to make that happen. Were you in the meeting? Curious if there was any movement.

Sincerely,  
Mike

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Mike Duffey  
Associate Director for National Security Programs  
Office of Management and Budget  
The White House  
Ex 6 - (5 U.S.C. [REDACTED])

---

**From:** Blair, Robert <Ex 6 - (5 U.S.C. Sec [REDACTED])>

**Sent:** Friday, August 23, 2019 11:57 AM

**To:** Duffey, Michael P. EOP/OMB <Ex 6 - (5 U.S.C. Sec 552(b)(6))>

**Subject:** Re: This Afternoon

The Ukraine piece is new. Russ should certainly be there if so.

Sent from my iPhone

On Aug 23, 2019, at 11:54 AM, Duffey, Michael P. EOP/OMB <Ex 6 - (5 U.S.C. Sec 552(b)(6))> wrote:

Rob – Charlie Kupperman informed me in passing this morning that there was a meeting with Esper and Pompeo this afternoon, and NSC intended to discuss Ukraine as an add-on to the agenda. Russ asked to be included if that was the case.

Does that sound accurate to you? Thanks.

Thanks.

Sincerely,

Mike

---

Mike Duffey

Associate Director for National Security Programs

Office of Management and Budget

The White House

**Ex 6 - (5 U.S.C.)**

## RE: This Afternoon

---

**From:** "Duffey, Michael P. EOP/OMB" </o=exchange organization/ou=exchange administrative group (fydibohf23spdlt)/cn=recipients/cn=b29ae56fb79147cf97ca9c764cc56748-du">  
**To:** "Blair, Robert" <Ex 6 - (5 U.S.C. Sec 552(b)(6))>  
**Date:** Fri, 23 Aug 2019 12:53:05 -0400

I see the meeting is at 2 pm. Who would you recommend I coordinate with to get Russ access? NSC?

Thanks.

Sincerely,  
Mike

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Mike Duffey  
Associate Director for National Security Programs  
Office of Management and Budget  
The White House  
Ex 6 - (5

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Mike

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Mike Duffey  
Associate Director for National Security Programs

Office of Management and Budget  
The White House  
Ex 6 - (5 U.S.C.)



## RE: This Afternoon

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**From:** "Duffey, Michael P. EOP/OMB" </o=exchange organization/ou=exchange administrative group (fydibohf23spdlt)/cn=recipients/cn=b29ae56fb79147cf97ca9c764cc56748-du">  
**To:** "Blair, Robert" <Ex 6 - (5 U.S.C. Sec [REDACTED])>  
**Date:** Fri, 23 Aug 2019 12:05:29 -0400

Got it. Thanks.

Sincerely,  
Mike

---

Mike Duffey  
Associate Director for National Security Programs  
Office of Management and Budget  
The White House  
Ex 6 - (5 [REDACTED])

---

**From:** Blair, Robert <Ex 6 - (5 U.S.C. Sec [REDACTED])>  
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**To:** Duffey, Michael P. EOP/OMB <Ex 6 - (5 U.S.C. Sec 552(b)(6))>  
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Thanks.

Sincerely,  
Mike

---

Mike Duffey  
Associate Director for National Security Programs  
Office of Management and Budget  
The White House

Ex 6 - (5 U.S.C.)

Mike,

On Friday, July 26<sup>th</sup> there will be an interagency meeting to discuss the President's decision to halt assistance to Ukraine. Deputies will likely seek clarity on why the decision was made, if NSC will be hosting a PC, and whether the decision applies to all U.S. Government assistance or a subset. In addition, Deputies may discuss the legal questions associated with withholding one-year funds from the obligation for which the funds were appropriated.

### ***Current Policy and Funding***

Since Russia annexed Crimea and initiated the conflict in Ukraine's Donbass region in 2014, DOD has received \$800 million to provide security assistance to Ukraine (FY 2016 – FY 2019). The Administration's *Integrated Strategic Framework for Ukraine* includes several lines of effort that provide security and economic assistance to Ukraine (details classified). In accordance with the *Strategic Framework*, the FY 2019 and FY 2020 Budgets requested \$250 million each year for DOD's Ukraine Security Assistance Initiative (USAI). Congress appropriated the full Administration request in FY 2019 and is poised to do so for FY 2020.

### ***Key NSD Questions***

- Does the decision apply to all US government assistance or a subset, such as military and/or non-military assistance?
- Does the Administration have the legal authority to withhold one-year funds from the obligation for which the funds were appropriated? This question applies to USAI funding, which was appropriated for assistance to Ukraine.
- If the Administration must obligate USAI funds, can the President's intent be met by spending USAI funds on only certain activities?

### ***Current Programs***

DOD sent two Congressional Notifications to Congress (each for \$125 million) on its plan to spend the \$250 million available for USAI during FY 2019. These notifications satisfy the statutory requirement for DOD to notify Congress 15 days prior to obligating funds. See attached "FY2019 USAI Tranches." As of June 30, 2019, DOD had obligated only \$7 million of the \$250 million. OMB does not expect to receive an update on DOD's obligations prior to July 31.

### ***Potential Legal Issue***

DOD's USAI is a direct appropriation (i.e., \$250 million "is hereby appropriated..."), of which \$50 million is available only for certain lethal assistance. DOD may raise questions about whether withholding obligations for USAI would violate the Impoundment Control Act of 1974 (ICA).

Attachments:

FY2019 USAI Tranches

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[APG]  
of  
[ΔNP]

**FY19 Tranche 1 (\$125M) notified to Congress in March**

- \$53.3M for Lethal Equipment and Counter-artillery radars
  - 2 AN/TPQ-37 counter-artillery radars
  - 122 sniper rifles and associated ammunition and equipment
  - 1,000 grenade launchers and associated rounds and equipment
- \$29M for maritime support
  - Rigid Hull Inflatable Boats
  - Dive gear, mine countermeasures, and harbor security
  - Secure communications
- \$24.7M for MoD
  - Secure communications and cyber support
  - Advisory support to develop acquisition and procurement system
- \$13M for Land Forces and Special Operations Forces
  - HMMWVs
  - Electronic Warfare Detection equipment
- \$5M for Air Force
  - Navigational and aircraft security and communication equipment

**FY19 Tranche 2 (\$125M) notified to Congress in May** – Notified after SecDef, in coordination with SecState, certified that “Ukraine has taken substantial actions to make defense institutional reforms”

- \$26.9M for Ukraine Armed Forces
  - Counter-UAV upgrades for counter-mortar radars
  - Electronic Warfare Detection equipment
- \$9.7M for Ukraine National Guard
  - Secure Communications
  - Electronic Warfare Detection equipment
- \$28.3M for Land Forces and Special Operations Forces
  - HMMWVs
  - Night Vision Devices
  - Demining and EOD Disposal equipment
  - Secure communications
  - Optics, secure storage containers for sensitive technology, medical equipment
- \$51.1M for MoD Command and Control
  - Secure communications
  - Cyber support
- \$9M for MoD
  - Medical equipment, including HMMWV ambulances
  - Military Police equipment

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[APG]  
of  
[ANP]

- Strategic communications equipment

## RE: [EXTERNAL] Pentagon wants Ukraine military aid to continue

---

**From:** "Duffey, Michael P. EOP/OMB" </o=exchange organization/ou=exchange administrative group (fydibohf23spdlt)/cn=recipients/cn=b29ae56fb79147cf97ca9c764cc56748-du">

**To:** "Blair, Robert" <Ex 6 - (5 U.S.C. Sec [REDACTED])>

**Date:** Thu, 29 Aug 2019 13:20:04 -0400

Ok, thanks.

Sincerely,  
Mike

---

Mike Duffey  
Associate Director for National Security Programs  
Office of Management and Budget  
The White House  
Ex 6 - (5 [REDACTED])

---

**From:** Blair, Robert <Ex 6 - (5 U.S.C. Sec [REDACTED])>  
**Sent:** Thursday, August 29, 2019 1:20 PM  
**To:** Duffey, Michael P. EOP/OMB <Ex 6 - (5 U.S.C. Sec 552(b)(6))>  
**Subject:** RE: [EXTERNAL] Pentagon wants Ukraine military aid to continue

I know what the discussion was with the President, but not any official review.

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**From:** Duffey, Michael P. EOP/OMB <Ex 6 - (5 U.S.C. Sec 552(b)(6))>  
**Sent:** Thursday, August 29, 2019 1:17 PM  
**To:** Blair, Robert <Ex 6 - (5 U.S.C. Sec [REDACTED])>  
**Subject:** FW: [EXTERNAL] Pentagon wants Ukraine military aid to continue

Rob – have you seen the results of any review from DoD?

Sincerely,  
Mike

---

Mike Duffey  
Associate Director for National Security Programs  
Office of Management and Budget  
The White House  
Ex 6 - (5 [REDACTED])

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**From:** Semmel, Rachel K. EOP/OMB <Ex 6 - (5 U.S.C. Sec 552(b)(6))>  
**Sent:** Thursday, August 29, 2019 1:05 PM

**To:** Vought, Russell T. EOP/OMB <Ex 6 - (5 U.S.C. Sec 552(b)(6))>; Paoletta, Mark R. EOP/OMB  
<Ex 6 - (5 U.S.C. Sec 552(b)(6))>; Marston, Michelle C. EOP/OMB  
<Ex 6 - (5 U.S.C. Sec 552(b)(6))>; Duffey, Michael P. EOP/OMB <Ex 6 - (5 U.S.C. Sec 552(b)(6))>  
**Subject:** Fwd: [EXTERNAL] Pentagon wants Ukraine military aid to continue

Rachel Semmel

Begin forwarded message:

**From:** "POLITICO Pro Defense Whiteboard" <[politicoemail@politicopro.com](mailto:politicoemail@politicopro.com)>  
**Date:** August 29, 2019 at 12:54:51 PM EDT  
**To:** <Ex 6 - (5 U.S.C. Sec 552(b)(6))>  
**Subject:** [EXTERNAL] Pentagon wants Ukraine military aid to continue  
**Reply-To:** "POLITICO subscriptions" <[reply-fe951c727660047b76-1164158\\_HTML-975236935-1376319-0@politicoemail.com](mailto:reply-fe951c727660047b76-1164158_HTML-975236935-1376319-0@politicoemail.com)>

By Bryan Bender

08/29/2019 12:53 PM EDT

The Pentagon has completed a review of military assistance to Ukraine ordered by the White House and concluded the aid should continue, a senior official said today.

Congress approved \$250 million for the Ukraine Security Assistance Initiative in fiscal 2019. President Donald Trump had previously authorized the sale of lethal weapons, including Javelin anti-tank missiles, to help confront separatist forces backed by Russia.

But in recent days the White House Office of Management and Budget has delayed the funds and asked Defense Secretary Mark Esper and national security adviser John Bolton to determine if the program remains in the best interest of the United States, POLITICO [reported](#) yesterday.

The move swiftly raised the ire of lawmakers in both parties who see the program as critical to checking Russian military aggression.

The Pentagon appears to agree. "The department has reviewed the foreign assistance package and supports it," a senior Defense Department official told POLITICO.

The official, who was not authorized to discuss the internal discussions publicly, added that the results of the review have been shared with the White House.

Trump is scheduled to meet this weekend in Warsaw, Poland, with Ukraine's president, Volodymyr Zelensky.

*To view online:*

<https://subscriber.politicopro.com/defense/whiteboard/2019/08/pentagon-wants-ukraine-military-aid-to-continue-3773248>

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Post-Crisis USG Assistance to Ukraine <i>INCLUDES FUNDING THAT HAS NOT YET BEEN PUBLICLY ANNOUNCED</i>	FY 2014 Previously Planned	Post-Crisis Assistance During CY 2014	Post-Crisis Assistance During CY 2015	FY 2016	FY 2017****	FY 2018	FY2019	POST-CRISIS TOTAL
<b>GRAND TOTAL (\$ in thousands)</b>	<b>\$125,380</b>	<b>\$270,037</b>	<b>\$471,917</b>	<b>\$717,945</b>	<b>\$668,265</b>	<b>\$714,800</b>	<b>\$718,800</b>	<b>\$3,687,144</b>
<b>OF WHICH SECURITY ASSISTANCE =</b>	<b>\$18,454</b>	<b>\$149,728</b>	<b>\$193,541</b>	<b>\$349,931</b>	<b>\$262,858</b>	<b>\$386,547</b>	<b>\$436,000</b>	<b>\$1,797,059</b>
<b>SUBTOTAL - STATE/USAID BILATERAL &amp; GLOBAL FUNDS</b>	<b>\$63,604</b>	<b>\$178,817</b>	<b>\$317,730</b>	<b>\$435,842</b>	<b>\$487,386</b>	<b>\$473,391</b>	<b>\$446,700</b>	<b>\$2,402,470</b>
<b>STATE/USAID BILATERAL FUNDS</b>	<b>\$63,604</b>	<b>\$140,824</b>	<b>\$218,770</b>	<b>\$377,551</b>	<b>\$454,315</b>	<b>\$431,817</b>	<b>\$445,700</b>	<b>\$2,132,581</b>
Assistance for Europe, Eurasia, and Central Asia (AEECA)* <i>[not including subsidy cost of sovereign loan guarantees]</i>		\$2,633		\$245,041	\$305,000	\$250,000	\$250,000	\$1,052,674
				<i>[\$289,959]</i>				\$0
Diplomatic & Consular Programs (D&C) - Public Diplomacy (.7)		\$3,000						\$3,000
Economic Support Fund (ESF)* <i>[not including subsidy costs of sovereign loan guarantees]</i>	\$35,650	\$76,682	\$127,464					\$239,796
		<i>[\$193,800]</i>	<i>[\$446,506]</i>					\$0
Foreign Military Financing (FMF)		\$23,904	\$47,000	\$85,000	\$99,000	\$105,000	\$115,000	\$474,904
Global Health Programs (GHP) - State	\$12,015		\$21,024	\$29,840	\$29,115	\$26,274	\$27,200	\$145,468
Global Health Programs (GHP) - USAID	\$7,500		\$6,500	\$6,100	\$8,100	\$7,800	\$5,600	\$41,600
Global Security Contingency Fund (GSCF)**				\$4,680				\$4,680
International Military Education & Training (IMET)	\$1,929		\$1,889	\$2,809	\$2,150	\$2,743	\$2,900	\$14,420
International Narcotics Control & Law Enforcement (INCLE)	\$4,100	\$31,450	\$10,700	\$411		\$30,000	\$30,000	\$106,661
Nonproliferation, Antiterrorism, Demining, and Related Programs (NADR) - Conventional Weapons Destruction (CWD)	\$1,440		\$2,095	\$2,000	\$6,000	\$6,000	\$15,000	\$32,535
NADR - Export Control & Related Border Security Assistance (EXBS)	\$970	\$3,154	\$2,098	\$1,670	\$4,950	\$4,000		\$16,842
<b>STATE/USAID GLOBAL FUNDS</b>	<b>\$0</b>	<b>\$37,994</b>	<b>\$98,961</b>	<b>\$58,291</b>	<b>\$33,071</b>	<b>\$41,674</b>		<b>\$269,891</b>
Complex Crises Fund (CCF)		\$10,000		\$793				\$10,793
Democracy Fund - State/DRL		\$1,640		\$500	\$24			\$2,164
Democracy Fund - State/USAID		\$7,341	\$200					\$7,541
Development Assistance (DA)		\$550	\$1,999	\$882				\$3,431
Economic Support Fund (ESF)				\$1,539				\$1,539
Food for Peace (FFP)			\$10,000	\$5,000	\$3,000	\$1,325		\$19,326
GHP-State Emergency Commodity Fund			\$10,444					\$10,444
International Disaster Assistance (IDA) - USAID/OFDA		\$6,651	\$25,607	\$16,989	\$9,064	\$6,720		\$66,031
INCLE - State/INL & J/TIP				\$1,662				\$1,662
Migration & Refugee Assistance (MRA) - State/PRM		\$5,675	\$35,900	\$27,300	\$15,400	\$29,900		\$114,175
NADR/CWD Global Funds			\$5,000					\$5,000
NADR/EXBS Global Funds			\$1,000					\$1,000
Peacekeeping Operations (PKO) - Global Peace Operations Initiative (GPOI)				\$135				\$135
Transition Initiatives (TI) - USAID/OTI		\$6,137	\$8,811	\$3,491	\$5,583	\$3,628		\$27,650
<b>SUBTOTAL - OTHER USG AGENCY FUNDS</b>	<b>\$61,776</b>	<b>\$91,220</b>	<b>\$154,187</b>	<b>\$282,103</b>	<b>\$180,880</b>	<b>\$241,410</b>		<b>\$1,011,576</b>
<b>SUBTOTAL - DoD</b>	<b>\$10,016</b>	<b>\$86,220</b>	<b>\$123,879</b>	<b>\$251,748</b>	<b>\$152,182</b>	<b>\$240,079</b>	<b>\$273,100</b>	<b>\$1,137,224</b>
DoD Chemical, Biological, Radiological & Nuclear (CBRN) Preparedness Program (CP2)				\$1,085				\$1,085
DoD Combating Terrorism Fellowship Program (CTFP)	\$14		\$20	\$50				\$84
DoD Cooperative Threat Reduction (CTR)	\$10,001	\$39,220	\$27,739					\$76,960
DoD International Counter-Drug Program (ICDP)			\$120	\$50	\$140			\$310
DoD Emergency & Extraordinary Expenses (EEE)		\$3,000						\$3,000
DoD European Reassurance Initiative (ERI)			\$74,500					\$74,500
DoD Ministry of Defense Advisors Program				\$564	\$758	\$804		\$2,126
DoD Overseas Humanitarian, Disaster & Civic Aid (OHDACA)					\$1,284	\$1,275		\$2,559
DoD Presidential Drawdown		\$25,000	\$21,500					\$46,500
DoD Section 333						\$38,000	\$23,100	\$61,100
DoD Ukraine Security Assistance Initiative (USAI)				\$231,280	\$150,000	\$200,000	\$250,000	\$681,280
DoD USAI Contribution to Global Security Contingency Fund (GSCF)		\$19,000		\$18,720				\$37,720
<b>SUBTOTAL - DOE</b>	<b>\$48,906</b>	<b>\$0</b>	<b>\$26,521</b>	<b>\$27,032</b>	<b>\$24,651</b>	<b>\$0</b>	<b>\$0</b>	<b>\$127,109</b>
DOE/NNSA Global Material Security (GMS)	\$21,473		\$18,466	\$16,572	\$17,961			\$74,472
DOE/NNSA Material Management & Minimization (M3)	\$26,883		\$7,638	\$10,175	\$6,011			\$50,707
DOE/NNSA Nonproliferation & Arms Control (NPAC)	\$549		\$277	\$285	\$679			\$1,790
DOE/NNSA International Nuclear Safeguards			\$140					\$140
Department of Labor - Coal Mine Safety			\$1,120					\$1,120
Other Security Assistance		\$5,000						\$5,000
Peace Corps	\$2,855		\$2,667	\$3,323	\$4,046	\$1,330		\$14,221

## Ukraine non-lethal Military Assistance

1 January 2014 – 15 July 2016

From 2014-2016, 18 countries have provided 164.1 million US dollars' worth of non-lethal military aid to Ukraine, with more than 80 percent of that coming from just two countries, the United States which has given 117.6 million US dollars' worth of supplies and Canada which has given 23.6 million.

Those figures were provided by the Ukrainian defense ministry, which noted that some data remain classified.

### US Dollars (as of 2016)

- The United States – 117,573,368
- Canada – 23,641,521
- Poland – 5,421,745
- United Kingdom – 4,975,847
- Australia – 4,682,498
- China – 3,400,000
- Turkey – 1,052,568
- Slovakia – 774,543
- Norway – 629,501
- France – 594,020
- The Netherlands – 500,000
- Spain – 258,419
- The Czech Republic – 245,782
- Albania – 226,388
- Lithuania – 116,201
- Switzerland – 31,928
- Latvia – 31,125
- Denmark – 21,300.

Source: <http://euromaidanpress.com/2016/08/05/friends-in-need-18-country-who-supplied-ukraine-with-non-lethal-weapons/>

COUNTRY/DONOR	Total \$ value of assistance provided to Ukraine:
<b>EUROPEAN UNION (EU)</b>	After the 2014 Maidan events, the EU and the European Financial Institutions (EIB and EBRD) pledged <b>more than EUR 12 billion</b> of assistance to Ukraine.
<b>UNITED STATES</b>	<p>Since 2014, \$2.9 billion in assistance plus three (3) \$1 billion sovereign loan guarantees.</p> <p>In FY 2018, the Department of State, USAID, and the Department of Defence allocated \$620.7 million in assistance to Ukraine: \$420.7 million for State/USAID programs, plus \$200 million for the Department of Defence's Ukraine Security Assistance Initiative (USAI).</p> <p>For FY 2019, Congress has appropriated \$795.7 in assistance to Ukraine: \$445.7 million for State/USAID programs and \$250 million for the Department of Defense's USAI.</p>
<b>GERMANY</b>	<p>Since 2014, provided EUR 544 million in bilateral programming.</p> <p>In 2019, pledged EUR 82 million of new development assistance to Ukraine.</p>
<b>SWEDEN</b>	Between 2014-2020, allocated EUR 175 million
<b>NORWAY</b>	Since 2014: \$160 million
<b>UNITED KINGDOM</b>	<p>2016-17: £35 million</p> <p>2017-18: £44 million</p> <p>2018-19: estimated at 32.4 million</p>
<b>DENMARK</b>	USD 91 million (70% of the above)
<b>FRANCE</b>	<p>In 2018, EUR 600,000 in Humanitarian Assistance.</p> <p>EUR 64 million loan agreement signed in 2019 to build a new water treatment plant in the Sea of Azov region.</p>
<b>POLAND</b>	Since 2014: €56.9 million

<b>FINLAND</b>	<p>Since 2014, provided EUR 34 million</p> <p>In 2018-2021, announced EUR 15 million for education and energy-efficiency initiatives</p>
<b>ESTONIA</b>	<p>Since 2014, provided EUR 11 million</p> <p>In 2019, EUR 1.2 million in bilateral support</p>
<b>LITHUANIA</b>	<p>Since 2014, EUR 10.2 million</p>
<b>CZECH REPUBLIC</b>	<p>Since 2014, provided EUR 8 million in financial assistance</p>
<b>LATVIA</b>	<p>Since 2014, contributed EUR 1.45 million</p>
<b>SLOVAKIA</b>	<p>In 2018, EUR 125,000 in humanitarian aid</p>
<b>THE NETHERLANDS</b>	<p>As part of the Matra Programme – democracy and governance support; no direct allocation for Ukraine</p>

## RE: Updates

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**From:** "Blair, Robert" <Ex 6 - (5 U.S.C. Sec [REDACTED])>

**To:** "Duffey, Michael P. EOP/OMB" <Ex 6 - (5 U.S.C. Sec 552(b)(6))>

**Date:** Wed, 04 Sep 2019 14:09:03 -0400

Sorry I missed you this morning. I should be around until 4 – 4562285.

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**From:** Duffey, Michael P. EOP/OMB <Ex 6 - (5 U.S.C. Sec 552(b)(6))>

**Sent:** Wednesday, September 4, 2019 10:49 AM

**To:** Blair, Robert <Ex 6 - (5 U.S.C. Sec [REDACTED])>

**Subject:** Updates

Rob – if you have a minute to connect this morning, I've had some conversations this morning on Ukraine that I'd like to share, and sync with what you are tracking. I am at my desk <Ex 6 - (5)> until 12:30 pm.

Thanks.

Sincerely,  
Mike

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Mike Duffey  
Associate Director for National Security Programs  
Office of Management and Budget  
The White House  
<Ex 6 - (5)>

# USAI

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**From** "Duffey, Michael P. EOP/OMB" </o=exchange organization/ou=exchange administrative group (fydibohf23spdlt)/cn=recipients/cn=b29ae56fb79147cf97ca9c764cc56748-du">

**To:** "Blair, Robert" <Ex 6 - (5 U.S.C. Sec 552(a)(1))>

**Date:** Fri, 06 Sep 2019 15:21:55 -0400

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Rob – do you know if there has been or is any intent for discussion to drive a final decision on USAI today?

Thanks.

Sincerely,  
Mike

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Mike Duffey  
Associate Director for National Security Programs  
Office of Management and Budget  
The White House  
Ex 6 - (5 U.S.C. 552(a)(1))

**Duffey, Michael P.**

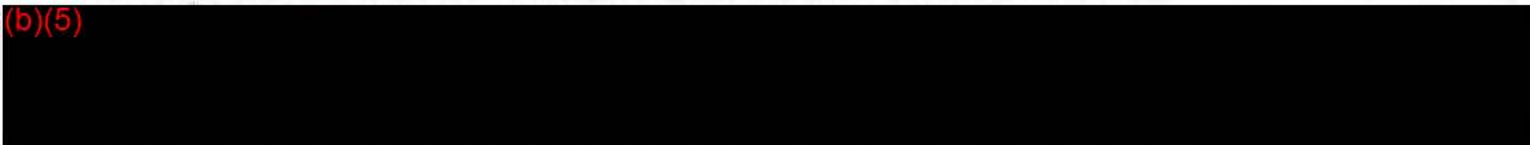
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**From:** Blair, Robert B.  
**Sent:** Thursday, July 18, 2019 11:51 AM  
**To:** Duffey, Michael P.  
**Subject:** RE: Two Follow-up Questions

Classification: UNCLASSIFIED//FOUO  
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Hey, Mike. On Ukraine assistance, the President wants all security assistance frozen. We need to let that take hold and understand the implications of the freeze, and then see if he wants to revisit that decision.

(b)(5)

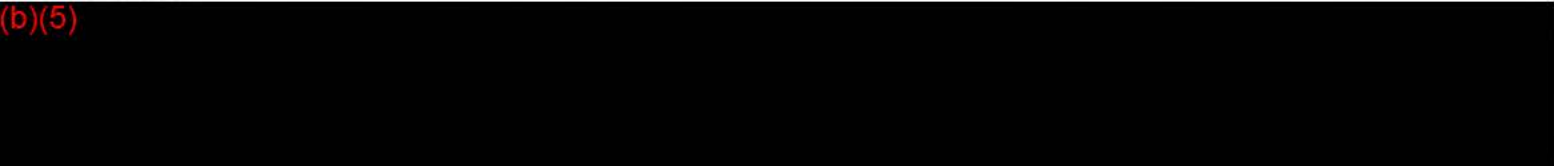


**From:** Duffey, Michael P.  
**Sent:** Wednesday, July 17, 2019 2:20 PM  
**To:** Blair, Robert B. <(b)(6)>  
**Subject:** Two Follow-up Questions

Classification: UNCLASSIFIED//FOUO  
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Rob – I have fielded some questions from DoD, State and NSC regarding the Ukraine security assistance freeze – specifically whether there are any conditions limiting the freeze to lethal support or applied to all security assistance (I know it is applied to State and DoD), and whether there is insight on motive or duration, such as an intent to gain leverage for an upcoming engagement with Ukrainian leadership. I understand there may be sensitivity behind much of this, but committed to see if I could get some insight beyond just the directive for a freeze. I suspect the interest is targeting whether they should anticipate restarting funds that expire this year, or begin to think about a new destination.

(b)(5)



Thanks,  
Mike

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Classification: UNCLASSIFIED//FOUO

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Classification: UNCLASSIFIED//FOUO